

# NAPA COUNTY OFFICE OF EDUCATION

AUDIT REPORT  
JUNE 30, 2025



NAPA COUNTY OFFICE  
OF  
EDUCATION

**NAPA COUNTY OFFICE OF EDUCATION  
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JUNE 30, 2025**

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## **FINANCIAL SECTION**

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## REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

### Independent Auditors' Report

Governing Board  
Napa County Office of Education  
Napa, California

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Napa County Office of Education, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Napa County Office of Education's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Napa County Office of Education, as of June 30, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Napa County Office of Education and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Emphasis of Matter***

##### *Change in Accounting Principle*

As described in Note 1 to the financial statements, the Napa County Office of Education adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. Our opinion is not modified with respect to this matter.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Responsibilities of Management for the Financial Statements (continued)***

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Napa County Office of Education's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user of the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Napa County Office of Education's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Napa County Office of Education's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the required supplementary information, such as management's discussion and analysis, budgetary comparison information, schedule of changes in net OPEB liability/(asset) and related ratios, schedules of proportionate share of net pension liability, and schedules of county office of education contributions for pensions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Napa County Office of Education's basic financial statements. The supplementary information listed in the table of contents, including the schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the Local Education Agency Organization Structure but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated January 29, 2026 on our consideration of the Napa County Office of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Napa County Office of Education's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Napa County Office of Education's internal control over financial reporting and compliance.

*Christy White, Inc.*

San Diego, California  
January 29, 2026

# NAPA COUNTY OFFICE OF EDUCATION MANAGEMENT'S DISCUSSION AND ANALYSIS

## INTRODUCTION

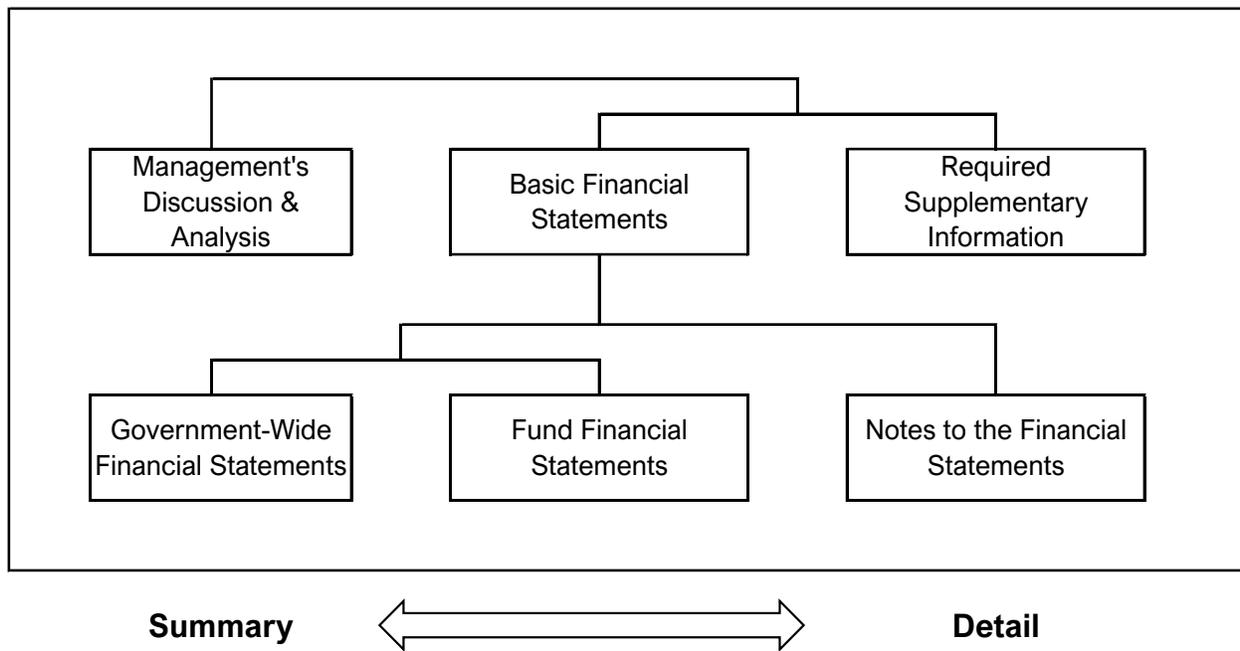
Our discussion and analysis of Napa County Office of Education's (County Office of Education) financial performance provides an overview of the County Office of Education's financial activities for the fiscal year ended June 30, 2025. It should be read in conjunction with the County Office of Education's financial statements, which follow this section.

## FINANCIAL HIGHLIGHTS

- The County Office of Education's total net position was \$14,351,588 at June 30, 2025. This was an increase of \$7,337,040 from the prior year, after restatement.
- Overall revenues were \$81,474,422 which exceeded expenses of \$74,137,382.

## OVERVIEW OF FINANCIAL STATEMENTS

### Components of the Financial Section



**OVERVIEW OF FINANCIAL STATEMENTS (continued)**

**Components of the Financial Section (continued)**

This annual report consists of three parts – Management’s Discussion and Analysis (this section), the basic financial statements, and required supplementary information. The three sections together provide a comprehensive overview of the County Office of Education. The basic financial statements are comprised of two kinds of statements that present financial information from different perspectives:

- ▶ **Government-wide financial statements**, which comprise the first two statements, provide both short-term and long-term information about the entity’s overall financial position.
  
- ▶ **Fund financial statements** focus on reporting the individual parts of County Office of Education operations in more detail. The fund financial statements comprise the remaining statements.
  - ▶ **Governmental Funds** provide a detailed *short-term* view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the County Office of Education’s programs.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The basic financial statements are followed by a section of required and other supplementary information that further explain and support the financial statements.

**Government-Wide Statements**

The government-wide statements report information about the County Office of Education as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government’s assets and liabilities. All of the current year’s revenues and expenses are accounted for in the statement of activities, regardless of when cash is received or paid.

The two government-wide statements report the County Office of Education’s net position and how it has changed. Net position is one way to measure the County Office of Education’s financial health or position. Over time, increases or decreases in the County Office of Education’s net position are an indicator of whether its financial health is improving or deteriorating, respectively.

The government-wide financial statements of the County Office of Education include governmental activities. All of the County Office of Education’s basic services are included here, such as regular education, maintenance and general administration. Local control formula funding and federal and state grants finance most of these activities.

**NAPA COUNTY OFFICE OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS, continued  
JUNE 30, 2025**

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**FINANCIAL ANALYSIS OF THE ENTITY AS A WHOLE**

**Net Position**

The County Office of Education's net position was \$14,351,588 at June 30, 2025, as reflected in the table below. Of this amount, \$(13,683,565) was unrestricted. Restricted net position is reported separately to show legal constraints from debt covenants and enabling legislation that limit the Governing Board's ability to use that net position for day-to-day operations.

	<b>Governmental Activities</b>		
	<b>2025</b>	<b>2024</b>	<b>Net Change</b>
<b>ASSETS</b>			
Current and other assets	\$ 51,714,718	\$ 40,624,380	\$ 11,090,338
Capital assets	24,385,201	24,293,160	92,041
<b>Total Assets</b>	<b>76,099,919</b>	<b>64,917,540</b>	<b>11,182,379</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	<b>12,152,747</b>	<b>14,157,164</b>	<b>(2,004,417)</b>
<b>LIABILITIES</b>			
Current liabilities	22,160,889	16,234,145	5,926,744
Long-term liabilities	46,229,067	49,422,674	(3,193,607)
<b>Total Liabilities</b>	<b>68,389,956</b>	<b>65,656,819</b>	<b>2,733,137</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	<b>5,511,122</b>	<b>4,077,959</b>	<b>1,433,163</b>
<b>NET POSITION</b>			
Net investment in capital assets	12,906,811	12,536,947	369,864
Restricted	15,128,342	9,596,727	5,531,615
Unrestricted	(13,683,565)	(12,793,748)	(889,817)
<b>Total Net Position</b>	<b>\$ 14,351,588</b>	<b>\$ 9,339,926</b>	<b>\$ 5,011,662</b>

**NAPA COUNTY OFFICE OF EDUCATION  
MANAGEMENT’S DISCUSSION AND ANALYSIS, continued  
JUNE 30, 2025**

**FINANCIAL ANALYSIS OF THE ENTITY AS A WHOLE (continued)**

**Changes in Net Position**

The results of this year’s operations for the County Office of Education as a whole are reported in the Statement of Activities. The table below takes the information from the Statement and rearranges it slightly, so you can see our total revenues and expenses for the year.

	<b>Governmental Activities</b>		
	<b>2025</b>	<b>2024</b>	<b>Net Change</b>
<b>REVENUES</b>			
Program revenues			
Charges for services	\$ 14,613,197	\$ 6,436,812	\$ 8,176,385
Operating grants and contributions	36,198,032	41,320,652	(5,122,620)
General revenues			
Property taxes	26,167,207	11,334,157	14,833,050
Unrestricted federal and state aid	2,215,634	2,154,133	61,501
Other	2,280,352	1,953,821	326,531
<b>Total Revenues</b>	<b>81,474,422</b>	<b>63,199,575</b>	<b>18,274,847</b>
<b>EXPENSES</b>			
Instruction	16,246,670	16,374,286	(127,616)
Instruction-related services	20,401,426	19,711,756	689,670
Pupil services	3,216,073	2,611,529	604,544
General administration	7,575,179	7,895,940	(320,761)
Plant services	1,754,681	1,813,096	(58,415)
Community services	106,208	55,486	50,722
Debt service	300,012	312,761	(12,749)
Other outgo	23,587,919	8,636,547	14,951,372
Depreciation	949,214	935,177	14,037
<b>Total Expenses</b>	<b>74,137,382</b>	<b>58,346,578</b>	<b>15,790,804</b>
<b>Change in net position</b>	<b>7,337,040</b>	<b>4,852,997</b>	<b>2,484,043</b>
<b>Net Position - Beginning, as Restated*</b>	<b>7,014,548</b>	<b>4,486,929</b>	<b>2,527,619</b>
<b>Net Position - Ending</b>	<b>\$ 14,351,588</b>	<b>\$ 9,339,926</b>	<b>\$ 5,011,662</b>

*\*Beginning net position was restated for the 2025 year only.*

The cost of all our governmental activities this year was \$74,137,382 (refer to the table above). The amount that our taxpayers ultimately financed for these activities through taxes was only \$26,167,207 because the remaining portion of the cost was paid by other governments and organizations who subsidized certain programs with grants and contributions, charges for services, unrestricted federal and state aid, and miscellaneous revenues.

**NAPA COUNTY OFFICE OF EDUCATION  
MANAGEMENT’S DISCUSSION AND ANALYSIS, continued  
JUNE 30, 2025**

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**FINANCIAL ANALYSIS OF THE ENTITY AS A WHOLE (continued)**

**Changes in Net Position (continued)**

In the table below, we have presented the net cost of each of the County Office of Education’s functions. Net cost shows the financial burden that was placed on the County Office of Education’s taxpayers by each of these functions. Providing this information allows our citizens to consider the cost of each function in comparison to the benefits they believe are provided by that function.

	<b>Net Cost of Services</b>	
	<b>2025</b>	<b>2024</b>
Instruction	\$ (145,797)	\$ 466,356
Instruction-related services	(900,230)	(554,853)
Pupil services	(6,554)	161,286
General administration	4,495,303	4,934,864
Plant services	1,102,151	1,001,035
Community services	(3,890)	578
Debt service	300,012	312,761
Transfers to other agencies	17,535,944	3,331,910
Depreciation	949,214	935,177
<b>Total</b>	<b>\$ 23,326,153</b>	<b>\$ 10,589,114</b>

**FINANCIAL ANALYSIS OF THE COUNTY OFFICE OF EDUCATION’S MAJOR FUNDS**

The financial performance of the County Office of Education as a whole is reflected in its governmental funds as well. As the County Office of Education completed this year, its governmental funds reported a combined fund balance of \$30,437,314, which is more than last year’s ending fund balance of \$24,832,102. The County Office of Education’s County School Service Fund had \$2,725,563 more in operating revenues than expenditures for the year ended June 30, 2025. The County Office of Education’s Special Education Pass-Through Fund had operating revenues equal to expenditures for the year ended June 30, 2025. The County Office of Education’s Child Development Fund had \$3,018,418 more in operating revenues than expenditures for the year ended June 30, 2025.

**CURRENT YEAR BUDGET 2024-2025**

During the fiscal year, budget revisions and appropriation transfers are presented to the Board for their approval on a periodic basis to reflect changes to both revenues and expenditures that become known during the year. In addition, the Board of Education approves financial projections included with the Adopted Budget, First Interim, and Second Interim financial reports. The Unaudited Actuals reflect the County Office of Education’s financial projections and current budget based on State and local financial information.

**NAPA COUNTY OFFICE OF EDUCATION  
MANAGEMENT’S DISCUSSION AND ANALYSIS, continued  
JUNE 30, 2025**

**CAPITAL ASSETS AND LONG-TERM LIABILITIES**

**Capital Assets**

By the end of 2024-2025 the County Office of Education had invested \$24,385,201 in capital assets, net of accumulated depreciation.

	<b>Governmental Activities</b>		
	<b>2025</b>	<b>2024</b>	<b>Net Change</b>
<b>CAPITAL ASSETS</b>			
Construction in progress	\$ 191,674	\$ 2,550	\$ 189,124
Land improvements	2,011,159	1,675,328	335,831
Buildings & improvements	27,748,771	27,635,717	113,054
Furniture & equipment	5,069,758	4,926,955	142,803
Less: Accumulated depreciation	(10,636,161)	(9,947,390)	(688,771)
<b>Total</b>	<b>\$ 24,385,201</b>	<b>\$ 24,293,160</b>	<b>\$ 92,041</b>

**Long-Term Liabilities**

At year-end, the County Office of Education had \$46,229,067 in long-term liabilities. This was a decrease of 11% from last year, as shown in the table below. More detailed information about the County Office of Education’s long-term liabilities is presented in footnotes to the financial statements.

	<b>Governmental Activities</b>		
	<b>2025</b>	<b>2024</b>	<b>Net Change</b>
<b>LONG-TERM LIABILITIES</b>			
Total certificates of participation	\$ 11,478,390	\$ 11,756,213	\$ (277,823)
Compensated absences*	2,873,302	2,655,254	218,048
Net OPEB liability**	-	104,254	(104,254)
Net pension liability	32,918,411	37,510,154	(4,591,743)
Less: current portion of long-term liabilities	(1,041,036)	(277,823)	(763,213)
<b>Total</b>	<b>\$ 46,229,067</b>	<b>\$ 51,748,052</b>	<b>\$ (5,518,985)</b>

\*The amount previously reported for compensated absences at June 30, 2024 has been restated to reflect the County Office of Education's implementation of GASB Statement 101 for the year ended June 30, 2025.

\*\*As of June 30, 2025, the County Office of Education recognized a net OPEB asset in the amount of \$316,495.

**ECONOMIC FACTORS AND NEXT YEAR’S BUDGET**

Several economic and fiscal factors could influence the County Office of Education’s financial condition in the coming year, including uncertain Federal and State revenues, high pension obligations, and a cooling California economy.

**NAPA COUNTY OFFICE OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS, continued  
JUNE 30, 2025**

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**ECONOMIC FACTORS AND NEXT YEAR'S BUDGET (continued)**

**Revenue Uncertainties**

- **Status of Proposition 98:** The 2025–26 State Budget sets the Proposition 98 guarantee at \$114.6 billion, slightly below earlier projections. To maintain K–12 funding commitments amid weaker tax receipts, the State relied on reserve drawdowns, internal borrowing, and limited deferrals. The outlook remains fragile since Proposition 98 revenues are highly sensitive to income-tax and capital-gains fluctuations. A market slowdown could trigger future adjustments. The Legislative Analyst's Office urges local education agencies to budget cautiously and preserve flexibility given ongoing volatility.
- **Federal Funding Uncertainties:** Federal funding for K–12 education remains uncertain heading into 2025–26. Several large federal programs—including Title I, Title II, IDEA, and after-school and enrichment grants—face potential reductions or delays under current federal budget proposals and continuing appropriations negotiations. The U.S. Department of Education has also paused or delayed disbursement of certain previously approved formula and competitive grants, creating short-term cash-flow and planning challenges for local education agencies. Analyses by nonpartisan agencies such as the Congressional Budget Office and the Learning Policy Institute note that up to \$5–6 billion in K-12 formula funds nationwide remain at risk of reduction or deferral if congressional appropriations are not finalized. While local education agencies are expected to continue receiving baseline allocations during temporary funding resolutions, long-term federal support levels for education could decline modestly in real terms, requiring local education agencies to plan for possible funding interruptions or reductions in future years.

**Pension Liabilities and Employer Rates**

The County Office of Education participates in CalSTRS and CalPERS, both of which remain underfunded and continue to exert upward pressure on budgets. For 2025–26, the CalSTRS employer rate is 19.10%, and the CalPERS Schools Pool rate is 26.81%. These elevated rates—well above pre-2014 levels—will likely persist through the decade as both systems address unfunded liabilities. Local education agencies must continue to account for escalating pension costs in long-range projections.

**Economic and Market Conditions**

California's economy has cooled following its post-pandemic rebound. High interest rates, weaker venture investment, and commercial-real-estate softness have slowed growth, especially in tech-dependent regions. The UCLA Anderson Forecast (Fall 2025) expects subdued growth into 2026, with unemployment near 5%. Inflation has eased, but interest-rate uncertainty continues to constrain housing and business investment.

Because the State's tax base depends heavily on capital-gains income, stock-market volatility remains a major risk to General Fund and Proposition 98 revenues. Fiscal advisors therefore recommend that local education agencies maintain prudent reserves and avoid long-term commitments based on one-time revenue gains.

**Summary**

Declining enrollment, volatile revenues, persistent pension costs, and broader economic uncertainty all contribute to a challenging fiscal environment for California local education agencies. The County Office of Education's 2025–26 budget reflects these conditions through conservative revenue assumptions, strong reserves, and continued monitoring of State fiscal trends.

**CONTACTING THE COUNTY OFFICE OF EDUCATION'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, students, and investors and creditors with a general overview of the County Office of Education's finances and to show the County Office of Education's accountability for the money it receives. If you have questions about this report or need any additional financial information, contact Joshua Schultz, Superintendent, Napa County Office of Education at (707) 253-6832.

**NAPA COUNTY OFFICE OF EDUCATION  
STATEMENT OF NET POSITION  
JUNE 30, 2025**

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	<b>Governmental Activities</b>
<b>ASSETS</b>	
Cash and investments	\$ 29,518,491
Accounts receivable	21,686,240
Prepaid expenses	193,492
Net OPEB asset	316,495
Capital assets:	
Capital assets, not depreciated	191,674
Capital assets, net of accumulated depreciation	24,193,527
<b>Total Assets</b>	<u>76,099,919</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Deferred outflows related to pensions	11,240,558
Deferred outflows related to OPEB	912,189
<b>Total Deferred Outflows of Resources</b>	<u>12,152,747</u>
<b>LIABILITIES</b>	
Accrued liabilities	11,712,613
Unearned revenue	9,407,240
Long-term liabilities, current portion	1,041,036
Long-term liabilities, non-current portion	46,229,067
<b>Total Liabilities</b>	<u>68,389,956</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred inflows related to pensions	5,297,706
Deferred inflows related to OPEB	213,416
<b>Total Deferred Inflows of Resources</b>	<u>5,511,122</u>
<b>NET POSITION</b>	
Net investment in capital assets	12,906,811
Restricted:	
Capital projects	1,625,715
Debt service	582,935
Educational programs	12,608,144
Food service	311,548
Unrestricted	(13,683,565)
<b>Total Net Position</b>	<u>\$ 14,351,588</u>

The accompanying notes are an integral part of these financial statements.

**NAPA COUNTY OFFICE OF EDUCATION  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2025**

Function/Programs	Expenses	Program Revenues		Net (Expenses) Revenues and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Governmental Activities
<b>GOVERNMENTAL ACTIVITIES</b>				
Instruction	\$ 16,246,670	\$ 5,896,785	\$ 10,495,682	\$ 145,797
Instruction-related services				
Instructional supervision and administration	20,107,849	6,873,035	14,327,828	1,093,014
Instructional library, media, and technology	293,577	47,246	53,547	(192,784)
Pupil services				
Home-to-school transportation	33,092	25,994	1,390	(5,708)
Food services	1,543,569	73,856	1,599,025	129,312
All other pupil services	1,639,412	208,108	1,314,254	(117,050)
General administration				
Centralized data processing	2,063,747	-	-	(2,063,747)
All other general administration	5,511,432	956,029	2,123,847	(2,431,556)
Plant services	1,754,681	127,397	525,133	(1,102,151)
Community services	106,208	-	110,098	3,890
Interest on long-term debt	300,012	-	-	(300,012)
Other outgo	23,587,919	404,747	5,647,228	(17,535,944)
Depreciation (unallocated)	949,214	-	-	(949,214)
<b>Total Governmental Activities</b>	<b>\$ 74,137,382</b>	<b>\$ 14,613,197</b>	<b>\$ 36,198,032</b>	<b>(23,326,153)</b>
General revenues				
Taxes and subventions				
Property taxes, levied for general purposes				26,167,207
Federal and state aid not restricted for specific purposes				2,215,634
Interest and investment earnings				1,266,722
Interagency revenues				543,511
Miscellaneous				470,119
<b>Subtotal, General Revenue</b>				<b>30,663,193</b>
<b>CHANGE IN NET POSITION</b>				<b>7,337,040</b>
<b>Net Position - Beginning, as Restated</b>				<b>7,014,548</b>
<b>Net Position - Ending</b>				<b>\$ 14,351,588</b>

The accompanying notes are an integral part of these financial statements.

**NAPA COUNTY OFFICE OF EDUCATION  
GOVERNMENTAL FUNDS  
BALANCE SHEET  
JUNE 30, 2025**

	County School Service Fund	Special Education Pass-Through Fund	Child Development Fund	Non-Major Governmental Funds	Total Governmental Funds
<b>ASSETS</b>					
Cash and investments	\$ 25,450,739	\$ 177,474	\$ 2,745,712	\$ 1,144,566	\$ 29,518,491
Accounts receivable	12,018,292	4,750,440	4,736,498	181,010	21,686,240
Due from other funds	-	-	-	690,000	690,000
Prepaid expenditures	193,492	-	-	-	193,492
<b>Total Assets</b>	<b>\$ 37,662,523</b>	<b>\$ 4,927,914</b>	<b>\$ 7,482,210</b>	<b>\$ 2,015,576</b>	<b>\$ 52,088,223</b>
<b>LIABILITIES</b>					
Accrued liabilities	\$ 6,153,698	\$ 4,927,914	\$ 394,611	\$ 77,446	\$ 11,553,669
Due to other funds	690,000	-	-	-	690,000
Unearned revenue	8,956,733	-	449,640	867	9,407,240
<b>Total Liabilities</b>	<b>15,800,431</b>	<b>4,927,914</b>	<b>844,251</b>	<b>78,313</b>	<b>21,650,909</b>
<b>FUND BALANCES</b>					
Nonspendable	228,264	-	-	-	228,264
Restricted	5,970,185	-	6,637,959	1,937,263	14,545,407
Assigned	8,730,962	-	-	-	8,730,962
Unassigned	6,932,681	-	-	-	6,932,681
<b>Total Fund Balances</b>	<b>21,862,092</b>	<b>-</b>	<b>6,637,959</b>	<b>1,937,263</b>	<b>30,437,314</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$ 37,662,523</b>	<b>\$ 4,927,914</b>	<b>\$ 7,482,210</b>	<b>\$ 2,015,576</b>	<b>\$ 52,088,223</b>

The accompanying notes are an integral part of these financial statements.

**NAPA COUNTY OFFICE OF EDUCATION  
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET  
POSITION  
JUNE 30, 2025**

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**Total Fund Balance - Governmental Funds** \$ 30,437,314

Amounts reported for assets and liabilities for governmental activities in the statement of net position are different from amounts reported in governmental funds because:

Capital assets:

In governmental funds, only current assets are reported. In the statement of net position, all assets are reported, including capital assets and accumulated depreciation:

Capital assets	\$ 35,021,362	
Accumulated depreciation	<u>(10,636,161)</u>	24,385,201

Net OPEB asset:

In governmental funds, only current assets are reported. In the statement of net position, all assets are reported. The net OPEB asset balance at the end of the period was: 316,495

Unmatured interest on long-term debt:

In governmental funds, interest on long-term debt is not recognized until the period in which it matures and is paid. In the government-wide statement of activities, it is recognized in the period that it is incurred. The additional liability for unmaturing interest owing at the end of the period was: (158,944)

Long-term liabilities:

In governmental funds, only current liabilities are reported. In the statement of net position, all liabilities, including long-term liabilities, are reported. Long-term liabilities relating to governmental activities consist of:

Total certificates of participation	\$ 11,478,390	
Compensated absences	2,873,302	
Net pension liability	<u>32,918,411</u>	(47,270,103)

Deferred outflows and inflows of resources relating to pensions:

In governmental funds, deferred outflows and inflows of resources relating to pensions are not reported because they are applicable to future periods. In the statement of net position, deferred outflows and inflows of resources relating to pensions are reported.

Deferred outflows of resources related to pensions	\$ 11,240,558	
Deferred inflows of resources related to pensions	<u>(5,297,706)</u>	5,942,852

Deferred outflows and inflows of resources relating to OPEB:

In governmental funds, deferred outflows and inflows of resources relating to OPEB are not reported because they are applicable to future periods. In the statement of net position, deferred outflows and inflows of resources relating to OPEB are reported.

Deferred outflows of resources related to OPEB	\$ 912,189	
Deferred inflows of resources related to OPEB	<u>(213,416)</u>	698,773

**Total Net Position - Governmental Activities** \$ 14,351,588

**NAPA COUNTY OFFICE OF EDUCATION  
GOVERNMENTAL FUNDS  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
FOR THE YEAR ENDED JUNE 30, 2025**

	County School Service Fund	Special Education Pass-Through Fund	Child Development Fund	Non-Major Governmental Funds	Total Governmental Funds
<b>REVENUES</b>					
LCFF sources	\$ 13,939,130	\$ 14,395,433	\$ -	\$ -	\$ 28,334,563
Federal sources	9,777,868	4,649,830	363,070	1,286,082	16,076,850
Other state sources	13,545,579	1,103,702	5,550,196	7,134	20,206,611
Other local sources	14,057,449	-	3,546,704	52,692	17,656,845
<b>Total Revenues</b>	<b>51,320,026</b>	<b>20,148,965</b>	<b>9,459,970</b>	<b>1,345,908</b>	<b>82,274,869</b>
<b>EXPENDITURES</b>					
Current					
Instruction	13,547,546	-	3,579,628	-	17,127,174
Instruction-related services					
Instructional supervision and administration	19,857,682	-	1,260,123	-	21,117,805
Instructional library, media, and technology	296,706	-	6,818	-	303,524
Pupil services					
Home-to-school transportation	33,092	-	-	-	33,092
Food services	(16,376)	-	344,225	1,250,124	1,577,973
All other pupil services	1,655,651	-	112,200	-	1,767,851
General administration					
Centralized data processing	2,148,229	-	-	-	2,148,229
All other general administration	5,293,783	-	554,692	28,399	5,876,874
Plant services	1,450,651	-	340,706	-	1,791,357
Facilities acquisition and construction	305,610	-	133,061	206,154	644,825
Community services	-	-	110,099	-	110,099
Transfers to other agencies	3,438,954	20,148,965	-	-	23,587,919
Debt service					
Principal	255,000	-	-	-	255,000
Interest and other	327,935	-	-	-	327,935
<b>Total Expenditures</b>	<b>48,594,463</b>	<b>20,148,965</b>	<b>6,441,552</b>	<b>1,484,677</b>	<b>76,669,657</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>2,725,563</b>	<b>-</b>	<b>3,018,418</b>	<b>(138,769)</b>	<b>5,605,212</b>
<b>Other Financing Sources (Uses)</b>					
Transfers in	5,000	-	-	690,000	695,000
Transfers out	(690,000)	-	(5,000)	-	(695,000)
<b>Net Financing Sources (Uses)</b>	<b>(685,000)</b>	<b>-</b>	<b>(5,000)</b>	<b>690,000</b>	<b>-</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>2,040,563</b>	<b>-</b>	<b>3,013,418</b>	<b>551,231</b>	<b>5,605,212</b>
<b>Fund Balance - Beginning</b>	<b>19,821,529</b>	<b>-</b>	<b>3,624,541</b>	<b>1,386,032</b>	<b>24,832,102</b>
<b>Fund Balance - Ending</b>	<b>\$ 21,862,092</b>	<b>\$ -</b>	<b>\$ 6,637,959</b>	<b>\$ 1,937,263</b>	<b>\$ 30,437,314</b>

The accompanying notes are an integral part of these financial statements.

**NAPA COUNTY OFFICE OF EDUCATION  
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2025**

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**Net Change in Fund Balances - Governmental Funds** \$ 5,605,212

Amounts reported for governmental activities in the statement of activities are different from amounts reported in governmental funds because:

Capital outlay:

In governmental funds, the costs of capital assets are reported as expenditures in the period when the assets are acquired. In the statement of activities, costs of capital assets are allocated over their estimated useful lives as depreciation expense. The difference between capital outlay expenditures and depreciation expense for the period is:

Expenditures for capital outlay:	\$ 1,057,358	
Depreciation expense:	(949,214)	108,144

Debt service:

In governmental funds, repayments of long-term debt are reported as expenditures. In the government-wide statements, repayments of long-term debt are reported as reductions of liabilities. Expenditures for repayment of the principal portion of long-term debt were:

255,000

Gain or loss from the disposal of capital assets:

In governmental funds, the entire proceeds from disposal of capital assets are reported as revenue. In the statement of activities, only the resulting gain or loss is reported. The difference between the proceeds from disposal of capital assets and the resulting gain or loss is:

(16,103)

Unmatured interest on long-term debt:

In governmental funds, interest on long-term debt is recognized in the period that it becomes due. In the government-wide statement of activities, it is recognized in the period it is incurred. Unmatured interest owing at the end of the period, less matured interest paid during the period but owing from the prior period, was:

5,100

Compensated absences:

In governmental funds, compensated absences are measured by the amounts paid during the period. In the statement of activities, compensated absences are measured by the amount earned. The difference between compensated absences paid and compensated absences earned, was:

(218,048)

*(continued on the following page)*

**NAPA COUNTY OFFICE OF EDUCATION  
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES, continued  
FOR THE YEAR ENDED JUNE 30, 2025**

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Postemployment benefits other than pensions (OPEB):

In governmental funds, OPEB expenses are recognized when employer OPEB contributions are made. In the statement of activities, OPEB expenses are recognized on the accrual basis. This year, the difference between OPEB expenses and actual employer OPEB contributions was: 306,251

Pensions:

In governmental funds, pension costs are recognized when employer contributions are made. In the government-wide statement of activities, pension costs are recognized on the accrual basis. This year, the difference between accrual-basis pension costs and employer contributions was: 1,268,661

Amortization of debt issuance premium or discount:

In governmental funds, if debt is issued at a premium or at a discount, the premium or discount is recognized as an Other Financing Source or an Other Financing Use in the period it is incurred. In the government-wide statements, the premium or discount is amortized over the life of the debt. Amortization of premium or discount for the period is: 22,823

<b>Change in Net Position of Governmental Activities</b>		<b>\$ 7,337,040</b>
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**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Financial Reporting Entity**

The Napa County Office of Education (the “County Office of Education” or the “COE”) accounts for its financial transactions in accordance with the policies and procedures of the Department of Education's *California School Accounting Manual*. The accounting policies of the County Office of Education conform to generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

The County Office of Education operates under a locally elected Board form of government and provides educational services to grades K-12 as mandated by the state. A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government of the County Office of Education consists of all funds, departments and agencies that are not legally separate from the County Office of Education. For the County Office of Education, this includes general operations and student-related activities.

**B. Component Units**

Component units are legally separate organizations for which the County Office of Education is financially accountable. Component units may also include organizations that are fiscally dependent on the County Office of Education in that the County Office of Education approves their budget, the issuance of their debt or the levying of their taxes. In addition, component units are other legally separate organizations for which the County Office of Education is not financially accountable but the nature and significance of the organization's relationship with the County Office of Education is such that exclusion would cause the County Office of Education's financial statements to be misleading or incomplete. During the year ended June 30, 2018, NCOE Foundation was created and incorporated as a blended component unit of the Napa County Office of Education. The financial activity of the NCOE Foundation has been blended, or combined, with the activity of the County School Service Fund for presentation in the financial statements.

**C. Basis of Presentation**

**Government-Wide Statements.** The statement of net position and the statement of activities display information about the primary government (the County Office of Education). These statements include the financial activities of the overall government. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenue, and other non-exchange transactions.

The statement of activities presents a comparison between direct expenses and program revenue for each function of the County Office of Education's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been reserved for the statement of activities. Program revenues include charges paid by the recipients of the goods or services offered by the programs and grants and contributions that are restricted to meeting of operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which each program or business segment is self-financing or draws from the general revenues of the County Office of Education.

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**C. Basis of Presentation (continued)**

**Fund Financial Statements:** The fund financial statements provide information about the County Office of Education's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as non-major funds.

Governmental funds are used to account for activities that are governmental in nature. Governmental activities are typically tax-supported and include education of pupils, operation of child development programs, construction and maintenance of school facilities, and repayment of long-term debt.

**Major Governmental Funds**

**County School Service Fund:** The County School Service Fund is the main operating fund of the County Office of Education. It is used to account for all activities except those that are required to be accounted for in another fund. In keeping with the minimum number of funds principle, all of the County Office of Education's activities are reported in the County School Service Fund unless there is a compelling reason to account for an activity in another fund. A County Office of Education may have only one County School Service Fund.

**Special Education Pass-Through Fund:** This fund is used by the Administrative Unit (AU) of a multi-LEA Special Education Local Plan Area (SELPA) to account for special education revenue passed through to other member LEAs.

**Child Development Fund:** This fund is used to account separately for federal, state, and local revenues to operate child development programs. All moneys received by the County Office of Education for, or from the operation of, child development services covered under the Child Care and Development Services Act (Education Code Section 8200 et seq.) shall be deposited into this fund. The moneys may be used only for expenditures for the operation of child development programs. The costs incurred in the maintenance and operation of child development services shall be paid from this fund, with accounting to reflect specific funding sources (*Education Code Section 8328*).

**Non-Major Governmental Funds**

**Special Revenue Funds:** Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. The County Office of Education maintains the following special revenue funds:

**Cafeteria Fund:** This fund is used to account separately for federal, state, and local resources to operate the food service program (*Education Code Sections 38090–38093*). The Cafeteria Fund shall be used only for those expenditures authorized by the governing board as necessary for the operation of the County Office of Education's food service program (*Education Code Sections 38091 and 38100*).

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**C. Basis of Presentation (continued)**

**Non-Major Governmental Funds (continued)**

**Capital Project Funds:** Capital project funds are established to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds and trust funds).

**County School Facilities Fund:** This fund is established pursuant to *Education Code Section 17070.43* to receive apportionments from the 1998 State School Facilities Fund (Proposition 1A), the 2002 State School Facilities Fund (Proposition 47), or the 2004 State School Facilities Fund (Proposition 55) authorized by the State Allocation Board for new school facility construction, modernization projects, and facility hardship grants, as provided in the Leroy F. Greene School Facilities Act of 1998 (*Education Code Section 17070 et seq.*).

**D. Basis of Accounting – Measurement Focus**

**Government-Wide Financial Statements**

The government-wide financial statements are reported using the economic resources measurement focus. The government-wide and financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

Net Position equals assets and deferred outflows of resources minus liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. The net position should be reported as restricted when constraints placed on its use are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The net position restricted for other activities results from special revenue funds and the restrictions on their use.

**Governmental Funds**

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Governmental funds use the modified accrual basis of accounting.

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**D. Basis of Accounting – Measurement Focus (continued)**

**Revenues – Exchange and Non-Exchange Transactions**

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded under the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. “Available” means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. Generally, “available” means collectible within the current period or within 60 days after year-end. However, to achieve comparability of reporting among California LEA’s and so as not to distort normal revenue patterns, with specific respect to reimbursements grants and corrections to State-aid apportionments, the California Department of Education has defined available for LEA’s as collectible within one year.

Non-exchange transactions, in which the County Office of Education receives value without directly giving equal value in return, include property taxes, grants, and entitlements. Under the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from the grants and entitlements is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are to be used or the fiscal year when use is first permitted; matching requirements, in which the County Office of Education must provide local resources to be used for a specific purpose; and expenditure requirements, in which the resources are provided to the County Office of Education on a reimbursement basis. Under the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

**Unearned Revenue**

Unearned revenue arises when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period or when resources are received by the County Office of Education prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the County Office of Education has a legal claim to the resources, the liability for unearned revenue is removed from the balance sheet and revenue is recognized.

Certain grants received that have not met eligibility requirements are recorded as unearned revenue. On the governmental fund financial statements, receivables that will not be collected within the available period are also recorded as unearned revenue.

**Expenses/Expenditures**

On the accrual basis of accounting, expenses are recognized at the time a liability is incurred. On the modified accrual basis of accounting, expenditures are generally recognized in the accounting period in which the related fund liability is incurred, as under the accrual basis of accounting. However, under the modified accrual basis of accounting, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds. When both restricted and unrestricted resources are available for use, it is the County Office of Education’s policy to use restricted resources first, then unrestricted resources as they are needed.

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position**

**Cash and Cash Equivalents**

The County Office of Education's cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. Cash equivalents also include cash with county treasury balances for purposes of the statement of cash flows.

**Investments**

Investments with original maturities greater than one year are stated at fair value. Fair value is estimated based on quoted market prices at year-end. All investments not required to be reported at fair value are stated at cost or amortized cost. Fair values of investments in county and State investment pools are determined by the program sponsor.

**Inventories**

Inventories are recorded using the purchases method in that the cost is recorded as an expenditure at the time the individual inventory items are requisitioned. Inventories are valued at historical cost and consist of expendable supplies held for consumption.

**Capital Assets**

The accounting and reporting treatment applied to the capital assets associated with a fund is determined by its measurement focus. Capital assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

Capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their acquisition value as of the date received. The County Office of Education maintains a capitalization threshold of \$5,000. The County Office of Education does not own any infrastructure as defined in GASB Statement No. 34. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. All reported capital assets, except for land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over an estimated useful life of 5 to 50 years depending on the asset class.

**Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "Due from other funds/Due to other funds." These amounts are eliminated in the governmental activities columns of the statement of net position.

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position (continued)**

**Compensated Absences**

In accordance with GASB Statement No. 101, *Compensated Absences*, accumulated unpaid employee vacation and sick leave benefits are accrued as a liability in the government-wide financial statements as the benefits are earned, provided they accumulate and are more likely than not to be used or paid. The measurement of this liability includes estimated salary amounts and the employer’s share of related taxes and benefits, as applicable, that are directly related to these compensated absences.

For governmental funds, the current portion of unpaid compensated absences is recognized upon the occurrence of relevant events such as employee resignations and retirements that occur prior to year-end that have not yet been paid with expendable available financial resources. These amounts are recorded in the fund from which the employees who have accumulated leave are paid. For accumulated sick leave benefits, a liability is recognized for the portion that employees have earned and that are more likely than not to be used or paid. The County Office of Education’s policy for sick leave recognition aligns with this criterion, accruing the liability based on historical usage patterns and other relevant factors.

**Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds.

**Postemployment Benefits Other Than Pensions (OPEB)**

For purposes of measuring the net OPEB liability/(asset), deferred outflows of resources related to OPEB and deferred inflows of resources related to OPEB, and OPEB expense have been determined by an independent actuary. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms.

Generally accepted accounting principles require the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

Valuation Date	June 30, 2023
Measurement Date	June 30, 2024
Measurement Period	July 1, 2023 – June 30, 2024

Gains and losses related to changes in total OPEB liability are recognized in OPEB expense systematically over time. The first amortized amounts are recognized in OPEB expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to OPEB and are to be recognized in future OPEB expense. The amortization period differs depending on the source of gain or loss. The difference between projected and actual earnings is amortized on a straight-line basis over five years. All other amounts are amortized on a straight-line basis over the average expected remaining service lives of all members that are provided with benefits (active, inactive, and retired) at the beginning of the measurement period.

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position (continued)**

**Premiums and Discounts**

In the government-wide financial statements, long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

**Deferred Outflows/Deferred Inflows of Resources**

In addition to assets, the County Office of Education will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the County Office of Education will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

**Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the defined benefit pension plans (the Plans) of the California State Teachers' Retirement System (CalSTRS) and the California Public Employees' Retirement System (CalPERS) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the Plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the County Office of Education is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable* - The nonspendable fund balance classification reflects amounts that are not in spendable form. Examples include inventory, lease receivables (net of related deferred inflows), prepaid items, the long-term portion of loans receivable, and nonfinancial assets held for resale. This classification also reflects amounts that are in spendable form but that are legally or contractually required to remain intact, such as the principal of a permanent endowment.

*Restricted* - The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation.

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position (continued)**

**Fund Balance (continued)**

*Committed* - The committed fund balance classification reflects amounts subject to internal constraints self-imposed by formal action of the Governing Board. The constraints giving rise to committed fund balance must be imposed no later than the end of the reporting period. The actual amounts may be determined subsequent to that date but prior to the issuance of the financial statements. In contrast to restricted fund balance, committed fund balance may be redirected by the government to other purposes as long as the original constraints are removed or modified in the same manner in which they were imposed, that is, by the same formal action of the Governing Board.

*Assigned* - The assigned fund balance classification reflects amounts that the government *intends* to be used for specific purposes. Assignments may be established either by the Governing Board or by a designee of the governing body and are subject to neither the restricted nor committed levels of constraint. In contrast to the constraints giving rise to committed fund balance, constraints giving rise to assigned fund balance are not required to be imposed, modified, or removed by formal action of the Governing Board. The action does not require the same level of formality and may be delegated to another body or official. Additionally, the assignment need not be made before the end of the reporting period, but rather may be made any time prior to the issuance of the financial statements.

*Unassigned* - In the County School Service Fund only, the unassigned fund balance classification reflects the residual balance that has not been assigned to other funds and that is not restricted, committed, or assigned to specific purposes. However, deficits in any fund, including the County School Service Fund that cannot be eliminated by reducing or eliminating amounts assigned to other purposes are reported as negative unassigned fund balance.

The County Office of Education applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**F. Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented in the financial statements. Interfund transfers are eliminated in the governmental activities columns of the statement of activities.

**G. Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**H. Budgetary Data**

The budgetary process is prescribed by provisions of the California Education Code and requires the governing board to hold a public hearing and adopt an operating budget no later than July 1 of each year. The County Office of Education governing board satisfied these requirements. The adopted budget is subject to amendment throughout the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption with the legal restriction that expenditures cannot exceed appropriations by major object account.

The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts after all budget amendments have been accounted for.

**I. Property Tax**

Secured property taxes attach as an enforceable lien on property as of January 1. Taxes are payable in two installments on November 1 and February 1 and become delinquent on December 10 and April 10, respectively. Unsecured property taxes are payable in one installment on or before August 31. The County Auditor-Controller bills and collects the taxes on behalf of the County Office of Education. Local property tax revenues are recorded when received.

**J. New Accounting Pronouncements**

**GASB Statement No. 101** – In June 2022, GASB issued Statement No. 101, *Compensated Absences*. The objective of this statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. This statement is effective for periods beginning after December 15, 2023. The County Office of Education has implemented this Statement as of June 30, 2025.

**GASB Statement No. 102** – In December 2023, GASB issued Statement No. 102, *Certain Risk Disclosures*. This Statement requires a government to assess whether a concentration or constraint makes the primary government reporting unit or other reporting units that report a liability for revenue debt vulnerable to the risk of a substantial impact. Additionally, this Statement requires a government to assess whether an event or events associated with a concentration or constraint that could cause the substantial impact have occurred, have begun to occur, or are more likely than not to begin to occur within 12 months of the date the financial statements are issued. This statement is effective for periods beginning after June 15, 2024. The County Office of Education has implemented this Statement as of June 30, 2025.

**GASB Statement No. 103** – In April 2024, GASB issued Statement No. 103, *Financial Reporting Model Improvements*. The objective of this Statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. This Statement also addresses certain application issues. The statement is effective for periods beginning after June 15, 2025. The County Office of Education has not yet determined the impact on the financial statements.

**GASB Statement No. 104** – In September 2024, GASB issued Statement No. 104, *Disclosure of Certain Capital Assets*. The objective of this Statement is to provide users of government financial statements with essential information about certain types of capital assets. The statement is effective for periods beginning after June 15, 2025. The County Office of Education has not yet determined the impact on the financial statements.

**NAPA COUNTY OFFICE OF EDUCATION  
 NOTES TO FINANCIAL STATEMENTS, continued  
 JUNE 30, 2025**

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**NOTE 2 – CASH AND INVESTMENTS**

**A. Summary of Cash and Investments**

	<b>Governmental Activities</b>
Investment in county treasury	\$ 28,736,888
Cash with fiscal agent	746,831
Cash in revolving fund	34,772
<b>Total</b>	<b>\$ 29,518,491</b>

**B. Policies and Practices**

The County Office of Education is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the state; U.S. Treasury instruments; registered state warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; collateralized mortgage obligations; and the County Investment Pool.

**Investment in County Treasury** – The County Office of Education maintains substantially all of its cash in the County Treasury in accordance with *Education Code Section 41001*. The Napa County Treasurer’s pooled investments are managed by the County Treasurer who reports on a monthly basis to the board of supervisors. In addition, the function of the County Treasury Oversight Committee is to review and monitor the County Treasurer’s investment policy. The committee membership includes the Treasurer and Tax Collector, the Auditor-Controller, Chief Administrative Officer, Superintendent of Schools Representative, and a public member. The fair value of the County Office of Education’s investment in the pool is based upon the County Office of Education’s pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

**Cash with Fiscal Agent** – The County Office of Education maintains cash balances with US Bank related to the 2021 Certificates of Participation.

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 2 – CASH AND INVESTMENTS (continued)**

**C. General Authorizations**

Except for investments by trustees of debt proceeds, the authority to invest County Office of Education funds deposited with the county treasury is delegated to the County Treasurer and Tax Collector. Additional information about the investment policy of the County Treasurer and Tax Collector may be obtained from its website. The table below identifies the investment types permitted by California Government Code.

Authorized Investment Type	Maximum Remaining Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U. S. Treasury Obligations	5 years	None	None
U. S. Agency Securities	5 years	None	None
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

**D. Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The County Office of Education manages its exposure to interest rate risk by investing in the County Treasury. The County Office of Education maintains a pooled investment with the County Treasury with a fair value of \$28,625,895 and an amortized book value of \$28,736,888. The weighted average maturity for this pool is 391 days.

**E. Credit Risk**

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The investments in the County Treasury are not required to be rated.

**NAPA COUNTY OFFICE OF EDUCATION  
 NOTES TO FINANCIAL STATEMENTS, continued  
 JUNE 30, 2025**

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**NOTE 2 – CASH AND INVESTMENTS (continued)**

**F. Custodial Credit Risk – Deposits**

This is the risk that in the event of a bank failure, the County Office of Education's deposits may not be returned to it. The County Office of Education does not have a policy for custodial credit risk for deposits. However, the California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law. The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105 percent of the secured deposits. As of June 30, 2025, the County Office of Education's bank balance was not exposed to custodial credit risk.

**G. Fair Value**

The County Office of Education categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

Level 1 - Quoted prices (unadjusted) in active markets for identical assets.

Level 2 - Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, either directly or indirectly.

Level 3 - Unobservable inputs should be developed using the best information available under the circumstances, which might include the County Office of Education's own data. The County Office of Education should adjust that data if reasonable available information indicates that other market participants would use different data or certain circumstances specific to the County Office of Education are not available to other market participants.

Uncategorized - Investments in the Napa County Treasury Investment Pool are not measured using the input levels above because the County Office of Education's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

The County Office of Education's fair value measurements at June 30, 2025 were as follows for governmental and activities:

	<b>Uncategorized</b>
Investment in county treasury	\$ 28,625,895
<b>Total</b>	<b>\$ 28,625,895</b>

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

**NOTE 3 – ACCOUNTS RECEIVABLE**

Accounts receivable at June 30, 2025 consisted of the following:

	County School Service Fund	Special Education Pass-Through Fund	Child Development Fund	Non-Major Governmental Funds	Governmental Activities
Federal Government					
Categorical aid	\$ 3,624,159	\$ 4,649,830	\$ 107,705	\$ 180,058	\$ 8,561,752
State Government					
Categorical aid	3,382,834	100,610	1,376,010	952	4,860,406
Lottery	5,324	-	-	-	5,324
Local Government					
Other local sources	5,005,975	-	3,252,783	-	8,258,758
<b>Total</b>	<b>\$ 12,018,292</b>	<b>\$ 4,750,440</b>	<b>\$ 4,736,498</b>	<b>\$ 181,010</b>	<b>\$ 21,686,240</b>

**NOTE 4 – CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2025 was as follows:

	Balance July 01, 2024	Additions	Deletions	Balance June 30, 2025
<b>Governmental Activities</b>				
Capital assets not being depreciated				
Construction in progress	\$ 2,550	\$ 189,124	\$ -	\$ 191,674
Total capital assets not being depreciated	2,550	189,124	-	191,674
Capital assets being depreciated				
Land improvements	1,675,328	335,831	-	2,011,159
Buildings & improvements	27,635,717	113,054	-	27,748,771
Furniture & equipment	4,926,955	419,349	276,546	5,069,758
Total capital assets being depreciated	34,238,000	868,234	276,546	34,829,688
Less: Accumulated depreciation				
Land improvements	252,789	93,351	-	346,140
Buildings & improvements	7,084,175	600,261	-	7,684,436
Furniture & equipment	2,610,426	255,602	260,443	2,605,585
Total accumulated depreciation	9,947,390	949,214	260,443	10,636,161
Total capital assets being depreciated, net	24,290,610	(80,980)	16,103	24,193,527
<b>Governmental Activities Capital Assets, net</b>	<b>\$ 24,293,160</b>	<b>\$ 108,144</b>	<b>\$ 16,103</b>	<b>\$ 24,385,201</b>

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

**NOTE 5 – INTERFUND TRANSACTIONS**

**A. Interfund Receivables/Payables (Due From/Due To)**

Individual interfund receivable and payable balances at June 30, 2025 consisted of \$690,000 due from the County School Service Fund to the County School Facilities Fund for improvements to the welding classroom.

**B. Interfund Transfers**

Interfund transfers for the year ended June 30, 2025 consisted of the following:

Interfund Transfers Out	Interfund Transfers In		
	County School Service Fund	Non-Major Governmental Funds	Total
County School Service Fund	\$ -	\$ 690,000	\$ 690,000
Child Development Fund	5,000	-	5,000
<b>Total</b>	<b>\$ 5,000</b>	<b>\$ 690,000</b>	<b>\$ 695,000</b>

Transfer from the County School Service Fund to the County School Facilities Fund for improvements to the welding classroom.	\$	690,000
Transfer from the Child Development Fund to the County School Service Fund for donation.		5,000
<b>Total</b>	<b>\$</b>	<b>695,000</b>

**NOTE 6 – ACCRUED LIABILITIES**

Accrued liabilities at June 30, 2025 consisted of the following:

	County School Service Fund	Special Education Pass-Through Fund	Child Development Fund	Non-Major Governmental Funds	COE-Wide	Governmental Activities
Payroll	\$ 652,900	\$ -	\$ 22,006	\$ -	\$ -	\$ 674,906
Vendors payable	5,500,798	4,927,914	372,605	77,446	-	10,878,763
Unmatured interest	-	-	-	-	158,944	158,944
<b>Total</b>	<b>\$ 6,153,698</b>	<b>\$ 4,927,914</b>	<b>\$ 394,611</b>	<b>\$ 77,446</b>	<b>\$ 158,944</b>	<b>\$ 11,712,613</b>

**NOTE 7 – UNEARNED REVENUE**

Unearned revenue at June 30, 2025 consisted of the following:

	County School Service Fund	Child Development Fund	Non-Major Governmental Funds	Governmental Activities
Federal sources	\$ 129,111	\$ -	\$ 867	\$ 129,978
State categorical sources	4,356,631	449,640	-	4,806,271
Local sources	4,470,991	-	-	4,470,991
<b>Total</b>	<b>\$ 8,956,733</b>	<b>\$ 449,640</b>	<b>\$ 867</b>	<b>\$ 9,407,240</b>

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

**NOTE 8 – LONG-TERM LIABILITIES**

A schedule of changes in long-term liabilities for the year ended June 30, 2025 consisted of the following:

	Restated Balance July 01, 2024	Additions	Deductions	Balance June 30, 2025	Balance Due In One Year
<b>Governmental Activities</b>					
Direct placement certificates of participation	\$ 11,140,000	\$ -	\$ 255,000	\$ 10,885,000	\$ 270,000
Unamortized premium	616,213	-	22,823	593,390	22,823
Total direct placement certificates of participation	11,756,213	-	277,823	11,478,390	292,823
Compensated absences*	2,655,254	218,048	-	2,873,302	748,213
Net pension liability	37,510,154	-	4,591,743	32,918,411	-
<b>Total</b>	<b>\$ 51,921,621</b>	<b>\$ 218,048</b>	<b>\$ 4,869,566</b>	<b>\$ 47,270,103</b>	<b>\$ 1,041,036</b>

\*The change in the compensated absences liability is presented as a net change.

**A. Certificates of Participation**

On June 2, 2021, the Napa County Office of Education issued the 2021 Certificates of Participation (COPs) in the principal amount of \$12,000,000 for the purpose of funding capital projects. The COPs bear interest rates ranging from 2.25% to 4.00% and are scheduled to mature in January 2051. Payments on the COPs are made in the County School Service Fund. The annual requirements to amortize the 2021 COPs outstanding as of June 30, 2025 are as follows:

Year Ended June 30,	Principal	Interest	Total
2026	\$ 270,000	\$ 317,888	\$ 587,888
2027	280,000	307,087	587,087
2028	290,000	295,887	585,887
2029	300,000	284,287	584,287
2030	315,000	272,287	587,287
2031 - 2035	1,760,000	1,163,039	2,923,039
2036 - 2040	2,095,000	826,986	2,921,986
2041 - 2045	2,355,000	569,187	2,924,187
2046 - 2050	2,650,000	272,619	2,922,619
2051	570,000	14,250	584,250
<b>Total</b>	<b>\$ 10,885,000</b>	<b>\$ 4,323,517</b>	<b>\$ 15,208,517</b>

**B. Compensated Absences**

Restated beginning total unpaid employee compensated absences was \$2,655,254 and increased by a net amount of \$218,048 during the year ended June 30, 2025. The ending compensated absences at June 30, 2025 amounted to \$2,873,302. This amount is included as part of long-term liabilities in the government-wide financial statements.

**C. Net Pension Liability**

The County Office of Education's beginning net pension liability was \$37,510,154 and decreased by \$4,591,743 during the year ended June 30, 2025. The ending net pension liability at June 30, 2025 was \$32,918,411. See Note 11 for additional information regarding the net pension liability.

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 9 – FUND BALANCES**

Fund balances were composed of the following elements at June 30, 2025:

	County School Service Fund	Child Development Fund	Non-Major Governmental Funds	Total Governmental Funds
Non-spendable				
Revolving cash	\$ 34,772	\$ -	\$ -	\$ 34,772
Prepaid expenditures	193,492	-	-	193,492
Total non-spendable	228,264	-	-	228,264
Restricted				
Educational programs	5,970,185	6,637,959	-	12,608,144
Food service	-	-	311,548	311,548
Capital projects	-	-	1,625,715	1,625,715
Total restricted	5,970,185	6,637,959	1,937,263	14,545,407
Assigned				
Reserve for counterparty risk	8,730,962	-	-	8,730,962
Total assigned	8,730,962	-	-	8,730,962
Unassigned	6,932,681	-	-	6,932,681
<b>Total</b>	<b>\$ 21,862,092</b>	<b>\$ 6,637,959</b>	<b>\$ 1,937,263</b>	<b>\$ 30,437,314</b>

The County Office of Education is committed to maintaining a prudent level of financial resources to protect against the need to reduce service levels because of temporary revenue shortfalls or unpredicted expenditures. The County Office of Education’s Minimum Fund Balance Policy requires a Reserve for Economic Uncertainties, consisting of unassigned amounts, equal to no less than three percent of County School Service Fund expenditures and other financing uses.

**NAPA COUNTY OFFICE OF EDUCATION  
 NOTES TO FINANCIAL STATEMENTS, continued  
 JUNE 30, 2025**

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**NOTE 10 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)**

**A. Plan Description**

The County Office of Education participates in a single-employer retiree benefit plan that provides post-employment health insurance benefits to eligible employees. The County Office of Education’s OPEB plan (the Plan) provides retiree health benefits, based on age, service and eligibility for pension benefits under either the California State Teachers' Retirement System (CalSTRS) or California Public Employees' Retirement System (CalPERS).

**B. OPEB Plan Fiduciary Net Position**

The County Office of Education is a participant in the California Employers’ Retiree Benefit Trust (CERBT) and has invested assets that are accumulated in the trust. Detailed information about the Plan’s fiduciary net position is available in the separately-issued CalPERS Annual Comprehensive Financial Report (ACFR) that includes financial statements and required supplementary information. This report also contains information on the Trust’s investment policies. Copies of the CalPERS’ ACFR may be obtained from the CalPERS Executive Office, 400 P Street, Sacramento, CA 95814.

**C. Benefits Provided**

The eligibility requirements and benefits provided by the Plan are described below.

	<b>Certificated</b>	<b>Classified</b>	<b>Management</b>
Benefit types provided	Medical only	Medical only	Medical only
Duration of Benefits	To age 65*	To age 65*	To age 65*
Required Service	10 years*	10 years*	10 years*
Minimum Age	55	55*	55*
Dependent Coverage	No	No	No
County Office Contribution %	100%	100%	100%
County Office Cap	\$325 per month*	\$350 per month*	None*

\*Those who don’t qualify for the above benefits or who exhaust these benefits are entitled to statutory minimum CalPERS contributions toward medical coverage.

All contracts with County Office of Education employees will be renegotiated at various times in the future and, thus, costs and benefits are subjected to change. Benefits and contribution requirements (both employee and employer) for OPEB Plan are established by various labor agreements.

**D. Contributions**

For the measurement period, the County Office of Education contributed \$361,500 to the Plan, of which \$151,062 was used for current premiums and \$210,438 was contributed to the trust. The County Office of Education is a participant in the CERBT trust and has invested assets that are accumulated in the trust, which meets the criteria in paragraph 4 of GASB Statement 75. There are no contribution requirements for the OPEB Plan. The County Office of Education determines whether a contribution to or distribution from the trust should be made on an ad-hoc basis each year. There are no calculated contribution rates for the OPEB Plan.

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 10 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (continued)**

**E. Plan Membership**

Membership of the Plan consisted of the following:

	<u>Number of participants</u>
Inactive employees receiving benefits	79
Inactive employees entitled to but not receiving benefits*	-
Participating active employees	<u>239</u>
<b>Total number of participants**</b>	<u><b>318</b></u>

\*Information not provided

\*\*As of the June 30, 2023 valuation date

**F. Net OPEB Liability**

The components of the net OPEB liability of the County Office of Education at June 30, 2025, were as follows:

Total OPEB liability	\$ 5,428,480
Plan fiduciary net position	<u>(5,744,975)</u>
<b>COE's net OPEB liability</b>	<u><b>\$ (316,495)</b></u>
 Plan fiduciary net position as a percentage of total OPEB liability	 105.83%

**G. Actuarial Assumptions and Other Inputs**

The total OPEB liability as of June 30, 2025 was determined by an actuarial valuation as of June 30, 2023 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement:

**Economic assumptions:**

Inflation	2.50%
Salary increases	2.75%
Discount rate	6.75%
Healthcare cost trend rate	4.00%

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 10 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (continued)**

**G. Actuarial Assumptions and Other Inputs (continued)**

**Non-economic assumptions:**

*Mortality:*

Certificated	2020 CalSTRS Mortality Table
Classified	2021 CalPERS Active Mortality for Miscellaneous Employees Table

*Retirement rates:*

Certificated	Hired 2012 and earlier: 2020 CalSTRS 2% at 60 Rates Hired after 2013: 2020 CalSTRS 2% at 62 Rates
Classified	Hired 2012 and earlier: 2021 CalPERS 2% at 60 Rates Hired after 2013: 2021 CalPERS 2% at 62 Rates

The actuarial assumptions used in the June 30, 2023 valuation were based on a review of plan experience during the period 2021 to 2023.

The discount rate was based on the Bond Buyer 20 Bond Index. The actuary assumed contributions would be sufficient to fully fund the obligation over a period not to exceed thirty-four years.

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 10 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (continued)**

**H. Changes in Net OPEB Liability (Asset)**

	<u>June 30, 2025</u>
<b>Total OPEB Liability</b>	
Service cost	\$ 218,149
Interest on total OPEB liability	343,571
Difference between expected and actual experience	(77,143)
Benefits payments	<u>(151,062)</u>
Net change in total OPEB liability	333,515
Total OPEB liability - beginning	<u>5,094,965</u>
Total OPEB liability - ending (a)	<u>\$ 5,428,480</u>
 <b>Plan fiduciary net position</b>	
Contributions - employer	\$ 361,500
Net investment income	545,453
Benefit payments	(151,062)
Administrative expenses	<u>(1,627)</u>
Net change in plan fiduciary net position	754,264
Plan fiduciary net position - beginning	<u>4,990,711</u>
Plan fiduciary net position - ending (b)	<u>\$ 5,744,975</u>
 COE's net OPEB liability/(asset) - ending (a) - (b)	<u>\$ (316,495)</u>
 Plan fiduciary net position as a percentage of the total OPEB liability	105.83%
 Covered-employee payroll	\$ 22,369,025
 COE's net OPEB liability/(asset) as a percentage of covered-employee payroll	-1.41%

**I. Sensitivity of the Net OPEB Liability/(Asset) to Changes in the Discount Rate**

The following presents the net OPEB liability/(asset) of the Napa County Office of Education, as well as what the County Office of Education's net OPEB liability/(asset) would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate:

	<b>1% Decrease</b>	<b>Valuation Discount Rate</b>	<b>1% Increase</b>
	<b>(5.75%)</b>	<b>(6.75%)</b>	<b>(7.75%)</b>
Net OPEB liability (asset)	\$ 407,335	\$ (316,495)	\$ (911,858)

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 10 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (continued)**

**J. Sensitivity of the Net OPEB Liability/(Asset) to Changes in the Healthcare Cost Trend Rate**

The following presents the net OPEB liability/(asset) of the Napa County Office of Education, as well as what the County Office of Education’s net OPEB liability/(asset) would be if it were calculated using a healthcare cost trend rate that is one percentage point lower or one percentage point higher than the current healthcare cost trend rate:

	<b>1% Decrease (3.00%)</b>	<b>Healthcare Cost Trend Rate (4.00%)</b>	<b>1% Increase (5.00%)</b>
Net OPEB liability (asset)	\$ (1,048,599)	\$ (316,495)	\$ 606,948

**K. OPEB Expense and Deferred Outflows and Deferred Inflows of Resources Related to OPEB**

For the fiscal year ended June 30, 2025, the Napa County Office of Education recognized OPEB expense of \$257,348. At June 30, 2025, the Napa County Office of Education reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between projected and actual earnings on plan investments	\$ 112,482	\$ -
Differences between expected and actual experience	69,736	169,803
Changes in assumptions	166,372	43,613
COE contributions subsequent to the measurement date	563,599	-
<b>Total</b>	<b>\$ 912,189</b>	<b>\$ 213,416</b>

The \$563,599 reported as deferred outflows of resources related to OPEB resulting from County Office contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<b>Year Ended June 30,</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
2026	\$ 42,791	\$ 30,274
2027	207,898	30,274
2028	(6,486)	30,274
2029	(9,833)	30,274
2030	30,472	30,274
Thereafter	83,748	62,046
<b>Total</b>	<b>\$ 348,590</b>	<b>\$ 213,416</b>

**NAPA COUNTY OFFICE OF EDUCATION  
 NOTES TO FINANCIAL STATEMENTS, continued  
 JUNE 30, 2025**

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**NOTE 11 – PENSION PLANS**

Qualified employees are covered under multiple-employer contributory retirement plans maintained by agencies of the State of California. Certificated employees are members of the California State Teachers' Retirement System (CalSTRS), and classified employees are members of the California Public Employees' Retirement System (CalPERS). The County Office of Education reported its proportionate share of the net pension liabilities, pension expense, deferred outflow of resources, and deferred inflow of resources for each of the above plans as follows:

	<b>Net pension liability</b>	<b>Deferred outflows related to pensions</b>	<b>Deferred inflows related to pensions</b>	<b>Pension expense</b>
CalSTRS Pension	\$ 5,864,905	\$ 2,778,331	\$ 3,160,544	\$ 511,730
CalPERS Pension	27,053,506	8,462,227	2,137,162	3,783,639
<b>Total</b>	<b>\$ 32,918,411</b>	<b>\$ 11,240,558</b>	<b>\$ 5,297,706</b>	<b>\$ 4,295,369</b>

**A. California State Teachers' Retirement System (CalSTRS)**

**Plan Description**

The County Office of Education contributes to the California State Teachers' Retirement System (CalSTRS); a cost-sharing multiple employer public employee retirement system defined benefit pension plan administered by CalSTRS. The plan provides retirement and disability benefits and survivor benefits to beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the State Teachers' Retirement Law. CalSTRS issues a separate annual comprehensive financial report that includes financial statements and required supplementary information. Copies of the CalSTRS annual financial report may be obtained from CalSTRS, P.O. Box 15275, Sacramento, CA 95851-0275.

**Benefits Provided**

The CalSTRS defined benefit plan has two benefit formulas:

1. CalSTRS 2% at 60: Members first hired on or before December 31, 2012, to perform service that could be creditable to CalSTRS. CalSTRS 2% at 60 members are eligible for normal retirement at age 60, with a minimum of five years of credited service. The normal retirement benefit is equal to 2.0 percent of final compensation for each year of credited service. Early retirement options are available at age 55 with five years of credited service or as early as age 50 with 30 years of credited service. The age factor for retirements after age 60 increases with each quarter year of age to 2.4 percent at age 63 or older. Members who have 30 years or more of credited service receive an additional increase of up to 0.2 percent to the age factor, known as the career factor. The maximum benefit with the career factor is 2.4 percent of final compensation.
2. CalSTRS 2% at 62: Members first hired on or after January 1, 2013, to perform service that could be creditable to CalSTRS. CalSTRS 2% at 62 members are eligible for normal retirement at age 62, with a minimum of five years of credited service. The normal retirement benefit is equal to 2.0 percent of final compensation for each year of credited service. An early retirement option is available at age 55. The age factor for retirement after age 62 increases with each quarter year of age to 2.4 percent at age 65 or older.

**NAPA COUNTY OFFICE OF EDUCATION  
 NOTES TO FINANCIAL STATEMENTS, continued  
 JUNE 30, 2025**

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**NOTE 11 – PENSION PLANS (continued)**

**A. California State Teachers’ Retirement System (CalSTRS) (continued)**

**Contributions**

Active plan CalSTRS 2% at 60 and 2% at 62 members are required to contribute 10.25% and 10.205% of their salary for fiscal year 2025, respectively, and the County Office of Education is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by CalSTRS Teachers' Retirement Board. The required employer contribution rate for fiscal year 2025 was 19.10% of annual payroll. The contribution requirements of the plan members are established by state statute. Contributions to the plan from the County Office of Education were \$1,054,937 for the year ended June 30, 2025.

**On-Behalf Payments**

The County Office of Education was the recipient of on-behalf payments made by the State of California to CalSTRS for K-12 education. These payments consist of state general fund contributions of approximately \$543,350 to CalSTRS.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2025, the County Office of Education reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the County Office of Education. The amount recognized by the County Office of Education as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the County Office of Education were as follows:

COE's proportionate share of the net pension liability	\$ 5,864,905
State's proportionate share of the net pension liability associated with the COE	<u>2,690,879</u>
<b>Total</b>	<b><u>\$ 8,555,784</u></b>

The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by applying update procedures to an actuarial valuation as of June 30, 2023 rolling forward the total pension liability to June 30, 2024. The County Office of Education’s proportion of the net pension liability was based on a projection of the County Office of Education’s long-term share of contributions to the pension plan relative to the projected contributions of all participating local education agencies, actuarially determined. At June 30, 2024, the County Office of Education’s proportion was 0.009 percent, which was a decrease of 0.001 percent from its proportion measured as of June 30, 2023.

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 11 – PENSION PLANS (continued)**

**A. California State Teachers’ Retirement System (CalSTRS) (continued)**

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

For the year ended June 30, 2025, the County Office of Education recognized pension expense of \$511,730. In addition, the County Office of Education recognized pension expense and revenue of \$(257,097) for support provided by the State. At June 30, 2025, the County Office of Education reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between projected and actual earnings on plan investments	\$ -	\$ 23,665
Differences between expected and actual experience	663,396	256,469
Changes in assumptions	25,673	400,553
Changes in proportion and differences between COE contributions and proportionate share of contributions	1,034,325	2,479,857
COE contributions subsequent to the measurement date	1,054,937	-
<b>Total</b>	<u>\$ 2,778,331</u>	<u>\$ 3,160,544</u>

The \$1,054,937 reported as deferred outflows of resources related to pensions resulting from County Office of Education contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended June 30,</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
2026	\$ 436,993	\$ 1,035,783
2027	436,993	68,219
2028	380,750	568,757
2029	305,798	553,300
2030	124,873	867,507
2031	37,987	66,978
<b>Total</b>	<u>\$ 1,723,394</u>	<u>\$ 3,160,544</u>

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 11 – PENSION PLANS (continued)**

**A. California State Teachers’ Retirement System (CalSTRS) (continued)**

**Actuarial Assumptions**

The total pension liability was determined by applying update procedures to an actuarial valuation as of June 30, 2023, and rolling forward the total pension liability to June 30, 2024 using the following actuarial assumptions, applied to all periods included in the measurement:

Consumer Price Inflation	2.75%
Investment Rate of Return*	7.10%
Wage Growth	3.50%

\* Net of investment expenses, but gross of administrative expenses.

CalSTRS uses custom mortality tables to best fit the patterns of mortality among its members. These custom tables are based on MP-2021 series tables adjusted to fit CalSTRS experience.

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period July 1, 2017 through June 30, 2022.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. The best-estimate ranges were developed using capital market assumptions from CalSTRS general investment consultant (Pension Consulting Alliance–PCA) as an input to the process. The actuarial investment rate of return assumption was adopted by the board in January 2024 in conjunction with the most recent experience study. For each future valuation, CalSTRS consulting actuary (Milliman) reviews the return assumption for reasonableness based on the most current capital market assumptions. Best estimates of 20-year geometrically-linked real rates of return and the assumed asset allocation for each major asset class for the year ended June 30, 2024, are summarized in the following table:

<b>Asset Class</b>	<b>Assumed Asset Allocation</b>	<b>Long-Term Expected Real Rate of Return*</b>
Public Equity	38%	5.25%
Real Estate	15%	4.05%
Private Equity	14%	6.75%
Fixed Income	14%	2.45%
Risk Mitigating Strategies	10%	2.25%
Inflation Sensitive	7%	3.65%
Cash/Liquidity	2%	0.05%
	100%	

\*Real return is net of assumed 2.75% inflation.

**NAPA COUNTY OFFICE OF EDUCATION  
 NOTES TO FINANCIAL STATEMENTS, continued  
 JUNE 30, 2025**

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**NOTE 11 – PENSION PLANS (continued)**

**A. California State Teachers’ Retirement System (CalSTRS) (continued)**

**Discount Rate**

The discount rate used to measure the total pension liability was 7.10 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at statutory contribution rates in accordance with the rate increases per AB 1469. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.10 percent) and assuming that contributions, benefit payments, and administrative expense occur midyear. Based on those assumptions, the Plan’s fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the County Office of Education’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate**

The following presents the County Office of Education’s proportionate share of the net pension liability calculated using the discount rate of 7.10 percent, as well as what the County Office of Education’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.10 percent) or 1-percentage-point higher (8.10 percent) than the current rate:

	<b>1% Decrease (6.10%)</b>	<b>Current Discount Rate (7.10%)</b>	<b>1% Increase (8.10%)</b>
COE's proportionate share of the net pension liability	\$ 10,431,746	\$ 5,864,905	\$ 2,051,402

**Pension Plan Fiduciary Net Position**

Detailed information about the pension plan’s fiduciary net position is available in the separately issued CalSTRS financial report.

**B. California Public Employees’ Retirement System (CalPERS)**

**Plan Description**

The County Office of Education contributes to the School Employer Pool under the California Public Employees’ Retirement System (CalPERS); a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the Public Employees’ Retirement Laws. CalPERS issues a separate annual comprehensive financial report that includes financial statements and required supplementary information. Copies of the CalPERS annual financial report may be obtained from the CalPERS Executive Office, 400 Q Street, Sacramento, CA 95811.

**Benefits Provided**

The benefits for the defined benefit plan are based on members’ years of service, age, final compensation, and benefit formula. Benefits are provided for disability, death, and survivors of eligible members or beneficiaries. Members become fully vested in their retirement benefits earned to date after five years of credited service.

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 11 – PENSION PLANS (continued)**

**B. California Public Employees’ Retirement System (CalPERS) (continued)**

**Contributions**

Active plan members who entered into the plan prior to January 1, 2013, are required to contribute 7.0% of their salary. The California Public Employees’ Pension Reform Act (PEPRA) specifies that new members entering into the plan on or after January 1, 2013, shall pay the higher of fifty percent of normal costs or 8.0% of their salary. Additionally, for new members entering the plan on or after January 1, 2013, the employer is prohibited from paying any of the employee contribution to CalPERS unless the employer payment of the member’s contribution is specified in an employment agreement or collective bargaining agreement that expires after January 1, 2013.

The County Office of Education is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by the CalPERS Board of Administration. The required employer contribution rate for fiscal year 2025 was 27.05% of annual payroll. Contributions to the plan from the County Office of Education were \$4,509,093 for the year ended June 30, 2025.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2025, the County Office of Education reported a liability of \$27,053,506 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by applying update procedures to an actuarial valuation as of June 30, 2023 and rolling forward the total pension liability to June 30, 2024. The County Office of Education’s proportion of the net pension liability was based on a projection of the County Office of Education’s long-term share of contributions to the pension plan relative to the projected contributions of all participating local education agencies, actuarially determined. At June 30, 2024, the County Office of Education’s proportion was 0.076 percent, which was a decrease of 0.006 percent from its proportion measured as of June 30, 2023.

For the year ended June 30, 2025, the County Office of Education recognized pension expense of \$3,783,639. At June 30, 2025, the County Office of Education reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between projected and actual earnings on plan investments	\$ 1,050,872	\$ -
Differences between expected and actual experience	2,268,041	193,621
Changes in assumptions	597,974	-
Changes in proportion and differences between COE contributions and proportionate share of contributions	36,247	1,943,541
COE contributions subsequent to the measurement date	4,509,093	-
<b>Total</b>	<u>\$ 8,462,227</u>	<u>\$ 2,137,162</u>

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 11 – PENSION PLANS (continued)**

**B. California Public Employees’ Retirement System (CalPERS) (continued)**

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)**

The \$4,509,093 reported as deferred outflows of resources related to pensions resulting from County Office of Education contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended June 30,</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
2026	\$ 1,541,577	\$ 1,437,181
2027	2,479,454	699,981
2028	264,616	-
2029	(332,513)	-
<b>Total</b>	<b>\$ 3,953,134</b>	<b>\$ 2,137,162</b>

**Actuarial Assumptions**

The total pension liability was determined by applying update procedures to an actuarial valuation as of June 30, 2024, and rolling forward the total pension liability to June 30, 2023 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.30%
Discount Rate	6.90%
Salary Increases	Varies by Entry Age and Service

CalPERS uses custom mortality tables to best fit the patterns of mortality among its members. These custom tables are derived using CalPERS’ membership data for all funds. The table includes 15 years of mortality improvements using the Society of Actuaries Scale 80% of scale MP 2020.

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from 2000 through 2019.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. In determining the long-term expected rate of return, both short-term and long-term market return expectations as well as the expected pension fund cash flows were taken into account. Such cash flows were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. Using historical returns of all the funds’ asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

**NAPA COUNTY OFFICE OF EDUCATION  
 NOTES TO FINANCIAL STATEMENTS, continued  
 JUNE 30, 2025**

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**NOTE 11 – PENSION PLANS (continued)**

**B. California Public Employees’ Retirement System (CalPERS) (continued)**

**Actuarial Assumptions (continued)**

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

<b>Asset Class</b>	<b>Assumed Asset Allocation</b>	<b>Real Return Years 1 – 10*</b>
Global Equity – cap-weighted	30.0%	4.54%
Global Equity – non-cap-weighted	12.0%	3.84%
Private Equity	13.0%	7.28%
Treasury	5.0%	0.27%
Mortgage-backed securities	5.0%	0.50%
Investment grade corporates	10.0%	1.56%
High yield	5.0%	2.27%
Emerging market debt	5.0%	2.48%
Private debt	5.0%	3.57%
Real assets	15.0%	3.21%
Leverage	(5.0)%	(0.59)%
	<u>100.0%</u>	

\*An expected inflation of 2.30% used for this period. Figures are based on the 2021-22 CalPERS Asset Liability Management Study

**Discount Rate**

The discount rate used to measure the total pension liability was 7.90 percent. A projection of the expected benefit payments and contributions was performed to determine if assets would run out. The test revealed the assets would not run out. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability for the Schools Pool. The results of the crossover testing for the Schools Pool are presented in a detailed report that can be obtained at CalPERS’ website.

**Sensitivity of the County Office of Education’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate**

The following presents the County Office of Education’s proportionate share of the net pension liability calculated using the discount rate of 6.90 percent, as well as what the County Office of Education’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.90 percent) or 1-percentage-point higher (7.90 percent) than the current rate:

	<b>1% Decrease (5.90%)</b>	<b>Current Discount Rate (6.90%)</b>	<b>1% Increase (7.90%)</b>
COE's proportionate share of the net pension liability	\$ 40,188,209	\$ 27,053,506	\$ 16,203,196

**Pension Plan Fiduciary Net Position**

Detailed information about the pension plan’s fiduciary net position is available in the separately issued CalPERS financial report.

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO FINANCIAL STATEMENTS, continued  
JUNE 30, 2025**

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**NOTE 12 – COMMITMENTS AND CONTINGENCIES**

**A. Grants**

The County Office of Education received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the County School Service Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the County Office of Education at June 30, 2025.

**B. Litigation**

The County Office of Education is involved in various litigation arising from the normal course of business. In the opinion of management and legal counsel, the disposition of all litigation pending is not expected to have a material adverse effect on the overall financial position of the County Office of Education at June 30, 2025.

**C. Construction Commitments**

As of June 30, 2025, the County Office of Education had outstanding commitments with respect to unfinished capital projects in the amount of \$3,380,164.

**NOTE 13 – PARTICIPATION IN JOINT POWERS AUTHORITIES**

The County Office of Education participates in two joint powers agreement (JPA) entities, the North Bay Schools Insurance Authority for Workers' Compensation and Property and Liability Insurance and the Schools Self Insurance of Contra Costa County for Dental and Vision. The relationship is such that the JPAs are not component units of the County Office of Education for financial reporting purposes.

These entities have budgeting and financial reporting requirements independent of member units and their financial statements are not presented in these financial statements; however, fund transactions between the entities and the County Office of Education are included in these financial statements. Audited financial statements are available from the respective entities.

**NAPA COUNTY OFFICE OF EDUCATION  
 NOTES TO FINANCIAL STATEMENTS, continued  
 JUNE 30, 2025**

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**NOTE 14 – DEFERRED OUTFLOWS/INFLOWS OF RESOURCES**

**A. Pension Plans**

Pursuant to GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, the County Office of Education recognized deferred outflows of resources related to pensions and deferred inflows of resources related to pensions in the government-wide financial statements. Further information regarding the deferred outflows of resources and deferred inflows of resources can be found at Note 11. At June 30, 2025, total deferred outflows related to pensions was \$11,240,558 and total deferred inflows related to pensions was \$5,297,706.

**B. Other Postemployment Benefits**

Pursuant to GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, the County Office of Education recognized deferred outflows of resources related to other postemployment benefits and deferred inflows of resources related to other postemployment benefits in the government-wide financial statements. Further information regarding the deferred outflows of resources and deferred inflows of resources can be found at Note 10. At June 30, 2025, total deferred outflows related to OPEB was \$912,189 and total deferred inflows related to OPEB was \$213,416.

**NOTE 15 – RESTATEMENT OF NET POSITION**

The beginning net position of the Governmental Activities has been restated due to the implementation of Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. GASB 101 establishes recognition and measurement guidance for liabilities related to compensated absences, requiring that the liability be recognized when leave is attributable to services already rendered and it is probable that the leave will be used or paid. This standard supersedes certain provisions of GASB Statement No. 16.

The cumulative effect of applying GASB 101 required a restatement of the beginning net position, as follows:

	<b>Governmental Activities</b>
Net Position - Beginning, as Previously Reported	\$ 9,339,926
Restatement	(2,325,378)
Net Position - Beginning, as Restated	<u>\$ 7,014,548</u>

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## **REQUIRED SUPPLEMENTARY INFORMATION**

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**NAPA COUNTY OFFICE OF EDUCATION  
COUNTY SCHOOL SERVICE FUND – BUDGETARY COMPARISON SCHEDULE  
FOR THE YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual* (Budgetary Basis)	Variances - Final to Actual
	Original	Final		
<b>REVENUES</b>				
LCFF sources	\$ 13,466,005	\$ 13,768,324	\$ 13,939,130	\$ 170,806
Federal sources	14,756,552	17,041,916	10,630,613	(6,411,303)
Other state sources	14,568,861	18,266,050	12,692,834	(5,573,216)
Other local sources	16,055,793	20,734,714	13,470,248	(7,264,466)
<b>Total Revenues</b>	<b>58,847,211</b>	<b>69,811,004</b>	<b>50,732,825</b>	<b>(19,078,179)</b>
<b>EXPENDITURES</b>				
Certificated salaries	4,660,127	5,513,436	4,775,058	738,378
Classified salaries	20,542,775	23,756,947	18,705,192	5,051,755
Employee benefits	8,396,049	9,005,515	7,095,288	1,910,227
Books and supplies	4,593,243	4,646,509	1,781,322	2,865,187
Services and other operating expenditures	20,939,908	25,735,899	12,191,256	13,544,643
Capital outlay	281,100	1,317,728	701,009	616,719
Other outgo				
Excluding transfers of indirect costs	3,798,307	3,962,939	4,021,889	(58,950)
Transfers of indirect costs	(983,485)	(1,046,975)	(583,091)	(463,884)
<b>Total Expenditures</b>	<b>62,228,024</b>	<b>72,891,998</b>	<b>48,687,923</b>	<b>24,204,075</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>(3,380,813)</b>	<b>(3,080,994)</b>	<b>2,044,902</b>	<b>5,125,896</b>
<b>Other Financing Sources (Uses)</b>				
Transfers in	-	8,255	10,000	1,745
Transfers out	(9,238)	(107,493)	(695,000)	(587,507)
<b>Net Financing Sources (Uses)</b>	<b>(9,238)</b>	<b>(99,238)</b>	<b>(685,000)</b>	<b>(585,762)</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>(3,390,051)</b>	<b>(3,180,232)</b>	<b>1,359,902</b>	<b>4,540,134</b>
<b>Fund Balance - Beginning</b>	<b>15,281,790</b>	<b>15,281,790</b>	<b>15,281,790</b>	<b>-</b>
<b>Fund Balance - Ending</b>	<b>\$ 11,891,739</b>	<b>\$ 12,101,558</b>	<b>\$ 16,641,692</b>	<b>\$ 4,540,134</b>

\* The actual amounts reported on this schedule do not agree with the amounts reported on the Statement of Revenues, Expenditures, and Changes in Fund Balance for the following reasons:

- Actual amounts reported in this schedule are for the County School Service Fund only, and do not agree with the amounts reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances because the amounts on that schedule include the financial activity of the Special Reserve Fund for Other Than Capital Outlay Projects and the Special Reserve Fund for Postemployment Benefits, in accordance with the fund type definitions promulgated by GASB Statement No. 54.
- Audit reclassifications are not included in the schedule above.

**NAPA COUNTY OFFICE OF EDUCATION  
SPECIAL EDUCATION PASS-THROUGH FUND – BUDGETARY COMPARISON SCHEDULE  
FOR THE YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual (Budgetary Basis)	Variances - Final to Actual
	Original	Final		
<b>REVENUES</b>				
LCFF sources	\$ 14,908,249	\$ 14,352,373	\$ 14,395,433	\$ 43,060
Federal sources	4,625,025	4,625,025	4,649,830	24,805
Other state sources	1,012,126	1,077,088	1,103,702	26,614
<b>Total Revenues</b>	<b>20,545,400</b>	<b>20,054,486</b>	<b>20,148,965</b>	<b>94,479</b>
<b>EXPENDITURES</b>				
Other outgo				
Excluding transfers of indirect costs	20,545,400	20,054,486	20,148,965	(94,479)
<b>Total Expenditures</b>	<b>20,545,400</b>	<b>20,054,486</b>	<b>20,148,965</b>	<b>(94,479)</b>
<b>NET CHANGE IN FUND BALANCE</b>				
	-	-	-	-
<b>Fund Balance - Beginning</b>	-	-	-	-
<b>Fund Balance - Ending</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

See accompanying notes to required supplementary information.

**NAPA COUNTY OFFICE OF EDUCATION  
CHILD DEVELOPMENT FUND – BUDGETARY COMPARISON SCHEDULE  
FOR THE YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual (Budgetary Basis)	Variances - Final to Actual
	Original	Final		
<b>REVENUES</b>				
Federal sources	\$ 1,126,460	\$ 1,181,022	\$ 363,070	\$ (817,952)
Other state sources	7,230,744	5,988,727	5,550,196	(438,531)
Other local sources	1,746,555	2,374,585	3,546,704	1,172,119
<b>Total Revenues</b>	<b>10,103,759</b>	<b>9,544,334</b>	<b>9,459,970</b>	<b>(84,364)</b>
<b>EXPENDITURES</b>				
Certificated salaries	2,304,125	2,093,319	1,744,825	348,494
Classified salaries	2,251,220	2,456,879	1,926,561	530,318
Employee benefits	1,946,921	2,015,903	1,450,461	565,442
Books and supplies	2,881,707	3,222,021	222,918	2,999,103
Services and other operating expenditures	440,012	787,631	397,876	389,755
Capital outlay	-	712,000	144,219	567,781
Other outgo				
Transfers of indirect costs	964,019	1,015,926	554,692	461,234
<b>Total Expenditures</b>	<b>10,788,004</b>	<b>12,303,679</b>	<b>6,441,552</b>	<b>5,862,127</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>(684,245)</b>	<b>(2,759,345)</b>	<b>3,018,418</b>	<b>5,777,763</b>
<b>Other Financing Sources (Uses):</b>				
Transfers out	-	-	(5,000)	(5,000)
<b>Net Financing Sources (Uses)</b>	<b>-</b>	<b>-</b>	<b>(5,000)</b>	<b>(5,000)</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>(684,245)</b>	<b>(2,759,345)</b>	<b>3,013,418</b>	<b>5,772,763</b>
<b>Fund Balance - Beginning</b>	<b>3,653,338</b>	<b>3,653,338</b>	<b>3,653,338</b>	<b>-</b>
<b>Fund Balance - Ending</b>	<b>\$ 2,969,093</b>	<b>\$ 893,993</b>	<b>\$ 6,666,756</b>	<b>\$ 5,772,763</b>

See accompanying notes to required supplementary information.

**NAPA COUNTY OFFICE OF EDUCATION  
SCHEDULE OF CHANGES IN NET OPEB LIABILITY/(ASSET) AND RELATED RATIOS  
FOR THE YEAR ENDED JUNE 30, 2025**

	<u>June 30, 2025</u>	<u>June 30, 2024</u>	<u>June 30, 2023</u>	<u>June 30, 2022</u>	<u>June 30, 2021</u>	<u>June 30, 2020</u>	<u>June 30, 2019</u>	<u>June 30, 2018</u>
<b>Total OPEB Liability</b>								
Service cost	\$ 218,149	\$ 243,976	\$ 237,446	\$ 210,653	\$ 205,015	\$ 197,856	\$ 192,561	\$ 187,407
Interest on total OPEB liability	343,571	326,252	299,564	262,329	240,306	230,534	211,004	193,312
Difference between expected and actual experience	(77,143)	(25,439)	17,384	86,322	(178)	(164,995)	-	-
Changes of assumptions	-	(54,517)	-	252,804	-	-	-	-
Benefits payments	<u>(151,062)</u>	<u>(187,948)</u>	<u>(144,646)</u>	<u>(142,882)</u>	<u>(123,999)</u>	<u>(130,586)</u>	<u>(123,822)</u>	<u>(142,438)</u>
Net change in total OPEB liability	333,515	302,324	409,748	669,226	321,144	132,809	279,743	238,281
Total OPEB liability - beginning	5,094,965	4,792,641	4,382,893	3,713,667	3,392,523	3,259,714	2,979,971	2,741,690
Total OPEB liability - ending (a)	<u>\$ 5,428,480</u>	<u>\$ 5,094,965</u>	<u>\$ 4,792,641</u>	<u>\$ 4,382,893</u>	<u>\$ 3,713,667</u>	<u>\$ 3,392,523</u>	<u>\$ 3,259,714</u>	<u>\$ 2,979,971</u>
<b>Plan fiduciary net position</b>								
Contributions - employer	\$ 361,500	\$ 205,148	\$ 222,453	\$ 351,003	\$ 297,765	\$ 285,105	\$ 287,786	\$ 290,251
Net investment income	545,453	299,370	(710,910)	1,112,168	136,752	214,523	237,595	272,426
Benefit payments	(151,062)	(187,948)	(144,646)	(142,882)	(123,999)	(136,348)	(123,822)	(142,438)
Administrative expenses	<u>(1,627)</u>	<u>(1,360)</u>	<u>(1,345)</u>	<u>(1,533)</u>	<u>(1,830)</u>	<u>(727)</u>	<u>(5,465)</u>	<u>(2,287)</u>
Net change in plan fiduciary net position	754,264	315,210	(634,448)	1,318,756	308,688	362,553	396,094	417,952
Plan fiduciary net position - beginning	4,990,711	4,675,501	5,309,949	3,991,193	3,682,505	3,319,952	2,923,858	2,505,906
Plan fiduciary net position - ending (b)	<u>\$ 5,744,975</u>	<u>\$ 4,990,711</u>	<u>\$ 4,675,501</u>	<u>\$ 5,309,949</u>	<u>\$ 3,991,193</u>	<u>\$ 3,682,505</u>	<u>\$ 3,319,952</u>	<u>\$ 2,923,858</u>
COE's net OPEB liability/(asset) - ending (a) - (b)	<u>\$ (316,495)</u>	<u>\$ 104,254</u>	<u>\$ 117,140</u>	<u>\$ (927,056)</u>	<u>\$ (277,526)</u>	<u>\$ (289,982)</u>	<u>\$ (60,238)</u>	<u>\$ 56,113</u>
Plan fiduciary net position as a percentage of the total OPEB liability	105.83%	97.95%	97.56%	121.15%	107.47%	108.55%	101.85%	98.12%
Covered-employee payroll	\$ 22,369,025	\$ 20,873,826	\$ 19,966,362	\$ 19,083,811	\$ 19,269,571	\$ 17,870,198	\$ 17,259,143	\$ 17,259,143
COE's net OPEB liability/(asset) as a percentage of covered-employee payroll	-1.41%	0.50%	0.59%	-4.86%	-1.44%	-1.62%	-0.35%	0.33%

See accompanying notes to required supplementary information.

**NAPA COUNTY OFFICE OF EDUCATION  
SCHEDULE OF THE COUNTY OFFICE OF EDUCATION'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY - CALSTRS  
FOR THE YEAR ENDED JUNE 30, 2025**

	<u>June 30, 2025</u>	<u>June 30, 2024</u>	<u>June 30, 2023</u>	<u>June 30, 2022</u>	<u>June 30, 2021</u>	<u>June 30, 2020</u>	<u>June 30, 2019</u>	<u>June 30, 2018</u>	<u>June 30, 2017</u>	<u>June 30, 2016</u>
COE's proportion of the net pension liability	0.009%	0.010%	0.013%	0.012%	0.012%	0.011%	0.012%	0.011%	0.012%	0.012%
COE's proportionate share of the net pension liability	\$ 5,864,905	\$ 7,985,073	\$ 8,765,387	\$ 5,618,366	\$ 11,290,996	\$ 10,078,227	\$ 10,879,622	\$ 10,497,747	\$ 9,385,548	\$ 7,909,822
State's proportionate share of the net pension liability associated with the COE	2,690,879	3,825,942	4,389,731	2,827,003	5,820,463	5,498,390	6,229,124	6,210,429	5,343,811	4,183,413
<b>Total</b>	<u>\$ 8,555,784</u>	<u>\$ 11,811,015</u>	<u>\$ 13,155,118</u>	<u>\$ 8,445,369</u>	<u>\$ 17,111,459</u>	<u>\$ 15,576,617</u>	<u>\$ 17,108,746</u>	<u>\$ 16,708,176</u>	<u>\$ 14,729,359</u>	<u>\$ 12,093,235</u>
COE's covered payroll	\$ 5,815,465	\$ 6,529,157	\$ 7,240,125	\$ 6,794,532	\$ 6,474,721	\$ 6,211,133	\$ 6,281,999	\$ 6,184,602	\$ 5,540,676	\$ 4,740,388
COE's proportionate share of the net pension liability as a percentage of its covered payroll	100.85%	122.30%	121.07%	82.69%	174.39%	162.26%	173.19%	169.74%	169.39%	166.86%
Plan fiduciary net position as a percentage of the total pension liability	83.55%	80.62%	81.20%	87.21%	71.82%	72.56%	70.99%	69.46%	70.04%	74.02%

The amounts presented for each fiscal year were determined as of the year-end that occurred one year prior.

**NAPA COUNTY OFFICE OF EDUCATION  
 SCHEDULE OF THE COUNTY OFFICE OF EDUCATION'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY - CALPERS  
 FOR THE YEAR ENDED JUNE 30, 2025**

	<u>June 30, 2025</u>	<u>June 30, 2024</u>	<u>June 30, 2023</u>	<u>June 30, 2022</u>	<u>June 30, 2021</u>	<u>June 30, 2020</u>	<u>June 30, 2019</u>	<u>June 30, 2018</u>	<u>June 30, 2017</u>	<u>June 30, 2016</u>
COE's proportion of the net pension liability	0.076%	0.082%	0.091%	0.090%	0.085%	0.083%	0.082%	0.085%	0.087%	0.089%
COE's proportionate share of the net pension liability	\$ 27,053,506	\$ 29,525,081	\$ 31,224,480	\$ 18,342,561	\$ 25,986,246	\$ 24,139,330	\$ 21,962,120	\$ 20,229,752	\$ 17,181,052	\$ 13,225,104
COE's covered payroll	\$ 15,058,361	\$ 14,190,915	\$ 13,934,030	\$ 12,988,464	\$ 12,272,319	\$ 11,650,717	\$ 11,084,087	\$ 11,074,541	\$ 9,937,270	\$ 9,084,459
COE's proportionate share of the net pension liability as a percentage of its covered payroll	179.66%	208.06%	224.09%	141.22%	211.75%	207.19%	198.14%	182.67%	172.90%	145.58%
Plan fiduciary net position as a percentage of the total pension liability	72.29%	69.96%	69.76%	80.97%	70.00%	70.05%	70.85%	71.87%	73.90%	79.43%

The amounts presented for each fiscal year were determined as of the year-end that occurred one year prior.

**NAPA COUNTY OFFICE OF EDUCATION  
SCHEDULE OF COUNTY OFFICE OF EDUCATION CONTRIBUTIONS - CALSTRS  
FOR THE YEAR ENDED JUNE 30, 2025**

	<u>June 30, 2025</u>	<u>June 30, 2024</u>	<u>June 30, 2023</u>	<u>June 30, 2022</u>	<u>June 30, 2021</u>	<u>June 30, 2020</u>	<u>June 30, 2019</u>	<u>June 30, 2018</u>	<u>June 30, 2017</u>	<u>June 30, 2016</u>
Contractually required contribution	\$ 1,054,937	\$ 1,090,678	\$ 1,226,934	\$ 1,210,224	\$ 1,086,780	\$ 1,075,688	\$ 992,278	\$ 900,773	\$ 770,946	\$ 617,428
Contributions in relation to the contractually required contribution*	(1,054,937)	(1,090,678)	(1,226,934)	(1,210,224)	(1,086,780)	(1,075,688)	(992,278)	(900,773)	(770,946)	(617,428)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
COE's covered payroll	\$ 5,681,855	\$ 5,815,465	\$ 6,529,157	\$ 7,240,125	\$ 6,794,532	\$ 6,474,721	\$ 6,211,133	\$ 6,281,999	\$ 6,184,602	\$ 5,540,676
Contributions as a percentage of covered payroll	18.57%	18.75%	18.79%	16.72%	15.99%	16.61%	15.98%	14.34%	12.47%	11.14%

\*Amounts do not include on-behalf contributions

**NAPA COUNTY OFFICE OF EDUCATION  
SCHEDULE OF COUNTY OFFICE OF EDUCATION CONTRIBUTIONS - CALPERS  
FOR THE YEAR ENDED JUNE 30, 2025**

	<u>June 30, 2025</u>	<u>June 30, 2024</u>	<u>June 30, 2023</u>	<u>June 30, 2022</u>	<u>June 30, 2021</u>	<u>June 30, 2020</u>	<u>June 30, 2019</u>	<u>June 30, 2018</u>	<u>June 30, 2017</u>	<u>June 30, 2016</u>
Contractually required contribution	\$ 4,509,093	\$ 3,994,265	\$ 3,590,979	\$ 3,194,383	\$ 2,687,742	\$ 2,412,203	\$ 2,078,245	\$ 1,694,351	\$ 1,480,986	\$ 1,246,350
Contributions in relation to the contractually required contribution*	(4,509,093)	(3,994,265)	(3,590,979)	(3,194,383)	(2,687,742)	(2,412,203)	(2,078,245)	(1,694,351)	(1,480,986)	(1,246,350)
Contribution deficiency (excess)	<u>\$ -</u>									
COE's covered payroll	\$ 16,687,170	\$ 15,058,361	\$ 14,190,915	\$ 13,934,030	\$ 12,988,464	\$ 12,272,319	\$ 11,650,717	\$ 11,084,087	\$ 11,074,541	\$ 9,937,270
Contributions as a percentage of covered payroll	27.02%	26.53%	25.30%	22.93%	20.69%	19.66%	17.84%	15.29%	13.37%	12.54%

\*Amounts do not include on-behalf contributions

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED JUNE 30, 2025**

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**NOTE 1 – PURPOSE OF SCHEDULES**

**Budgetary Comparison Schedule**

This schedule is required by GASB Statement No. 34 as required supplementary information (RSI) for the County School Service Fund and for each major special revenue fund that has a legally adopted annual budget. The budgetary comparison schedule presents both (a) the original and (b) the final appropriated budgets for the reporting period as well as (c) actual inflows, outflows, and balances, stated on the County Office of Education's budgetary basis. A separate column to report the variance between the final budget and actual amounts is also presented, although not required.

**Schedule of Changes in Net OPEB Liability/(Asset) and Related Ratios**

This 10-year schedule is required by GASB Statement No. 75 for all sole and agent employers that provide other postemployment benefits (OPEB). Until a full 10-year trend is compiled, the schedule will only show those years under which GASB Statement No. 75 was applicable. The schedule presents the sources of change in the net OPEB liability/(asset), and the components of the net OPEB liability/(asset) and related ratios, including the OPEB plan's fiduciary net position as a percentage of the net OPEB liability/(asset), and the net OPEB liability/(asset) as a percentage of covered-employee payroll.

**Schedule of the County of Education Contributions for OPEB**

This 10-year schedule is not required to be presented as there was no actuarially determined contribution, nor any contribution requirement established by statute or contract.

**Changes in Benefit Terms**

There were no changes in benefit terms since the previous valuations for OPEB.

**Changes in Assumptions**

There were no changes in assumptions from the previous valuation.

**Schedule of the County Office of Education's Proportionate Share of the Net Pension Liability**

This 10-year schedule is required by GASB Statement No. 68 for each cost-sharing pension plan. The schedule presents the County Office of Education's proportion (percentage) of the collective net pension liability, the County Office of Education's proportionate share (amount) of the collective net pension liability, the County Office of Education's covered payroll, the County Office of Education's proportionate share (amount) of the collective net pension liability as a percentage of the employer's covered payroll, and the pension plan's fiduciary net position as a percentage of the total pension liability.

**Changes in Benefit Terms**

There were no changes in benefit terms since the previous valuations for CalSTRS or CalPERS.

**Changes in Assumptions**

There were no changes in economic assumptions since the previous valuations for CalSTRS or CalPERS.

**NAPA COUNTY OFFICE OF EDUCATION  
 NOTES TO REQUIRED SUPPLEMENTARY INFORMATION, continued  
 FOR THE YEAR ENDED JUNE 30, 2025**

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**NOTE 1 – PURPOSE OF SCHEDULES (continued)**

**Schedule of County Office of Education Contributions**

This 10-year schedule is required by GASB Statement No. 68 for each cost-sharing pension plan. The schedule presents the County Office of Education’s statutorily or contractually required employer contribution, the amount of contributions recognized by the pension plan in relation to the statutorily or contractually required employer contribution, the difference between the statutorily or contractually required employer contribution and the amount of contributions recognized by the pension plan in relation to the statutorily or contractually required employer contribution, the County Office of Education’s covered payroll, and the amount of contributions recognized by the pension plan in relation to the statutorily or contractually required employer contribution as a percentage of the County Office of Education’s covered payroll.

**NOTE 2 – EXCESS OF EXPENDITURES OVER APPROPRIATIONS**

For the year ended June 30, 2025, the County Office of Education incurred an excess of expenditures over appropriations in individual major funds presented in the Budgetary Comparison Schedule by major object code as follows:

	<b>Expenditures and Other Uses</b>		
	<b>Budget</b>	<b>Actual</b>	<b>Excess</b>
General Fund			
Other outgo			
Excluding transfers of indirect costs	\$ 3,962,939	\$ 4,021,889	\$ 58,950
Transfers of indirect costs	\$ (1,046,975)	\$ (583,091)	\$ 463,884
Special Education Pass-Through Fund			
Other outgo			
Excluding transfers of indirect costs	\$ 20,054,486	\$ 20,148,965	\$ 94,479

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## **SUPPLEMENTARY INFORMATION**

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**NAPA COUNTY OFFICE OF EDUCATION  
 SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
 FOR THE YEAR ENDED JUNE 30, 2025**

Federal Grantor/Pass-Through Grantor/Program or Cluster	AL Number	Pass-Through Entity Identifying Number	Federal Expenditures	Expenditures to Subrecipients
<b>U. S. DEPARTMENT OF EDUCATION:</b>				
<i>Passed through California Department of Education:</i>				
Title I, Part A				
Title I, Part A, Basic Grants Low-Income and Neglected	84.010	14329	\$ 46,474	\$ -
Comprehensive Support and Improvement COE Plan Development and Implementation Subgrant	84.010	15565	26,110	-
Comprehensive Support and Improvement for LEAs	84.010	15438	167,606	-
Title I, Part D, Local Delinquent Programs	84.010	14357	262,246	-
Subtotal Title I, Part A			<u>502,436</u>	<u>-</u>
Title IV, Part A, Student Support and Academic Enrichment Grants	84.424	15396	600,687	-
Title II: Comprehensive Literacy State Development (CLSD) Grant	84.371	15493	741,773	-
State Improvement Grant, Improving Special Ed Systems	84.323	14913	1,821,861	-
Special Education Cluster				
IDEA Basic Local Assistance Entitlement, Part B, Sec 611	84.027	13379	4,504,413	4,504,413
IDEA Preschool Capacity Building, Part B, Sec 619	84.173A	13839	1,340,476	-
IDEA Mental Health Average Daily Attendance (ADA) Allocation, Part B, Sec 611	84.027A	15197	1,836	-
IDEA Preschool Grants, Part B, Section 619 (Age 3-4-5)	84.173	13430	146,909	146,909
Special Ed: Alternate Dispute Resolution, Part B, Sec 611	84.027A	13007	18,572	-
IDEA Preschool Staff Development, Part B, Sec 619	84.173A	13431	1,114	-
Subtotal Special Education Cluster			<u>6,013,320</u>	<u>4,651,322</u>
IDEA Early Intervention Grants, Part C	84.181	23761	45,383	-
Strengthening Career and Technical Education for the 21st Century (Perkins V)	84.048	14894	123,486	-
Education for Homeless Children and Youth, Subtitle VII-B McKinney-Vento Act	84.196	14332	54,060	-
State Performance Plan Technical Assistance Project (SPP-TAP)	84.UNK	CN240095	96,833	-
COVID-19 Emergency Acts Funding/Education Stabilization Fund Discretionary Grants:				
American Rescue Plan-Homeless Children and Youth (ARP-HCY) Program	84.425	15564	2,498	-
After School Education and Safety (ASES) Rate Increase: ESSER III State Reserve Summer	84.425	15652	951,057	-
Subtotal Education Stabilization Fund Discretionary Grants			<u>953,555</u>	<u>-</u>
<b>Total U. S. Department of Education</b>			<u>10,953,394</u>	<u>4,651,322</u>
<b>U. S. DEPARTMENT OF AGRICULTURE:</b>				
<i>Passed through California Department of Education:</i>				
Child Nutrition Cluster				
School Breakfast Program - Needy	10.553	13526	6,018	-
National School Lunch Program	10.555	13391	21,542	-
Subtotal Child Nutrition Cluster			<u>27,560</u>	<u>-</u>
<i>Passed through California Department of Social Services:</i>				
CACFP Claims - Centers and Family Day Care	10.558	13393	1,349,712	-
<b>Total U. S. Department of Agriculture</b>			<u>1,377,272</u>	<u>-</u>
<b>U. S. DEPARTMENT OF HEALTH AND HUMAN SERVICES:</b>				
<i>Passed through California Department of Education:</i>				
Child Care and Development Block Grant				
Federal General Child Care and Dev (CCTR); Rs 5026, Family Child Care Home (CFCC)	93.575	15136	74,434	-
Child Development: Quality Improvement Activities	93.575	14130	84,387	-
Federal Local Planning Councils (Contract Prefix CLPC)	93.575	13946	113,059	-
Subtotal Child Care and Development Block Grant			<u>271,880</u>	<u>-</u>
<i>Direct Aid:</i>				
Drug Free CATALYST Program	93.276	1H79SP020957-01	119,564	-
SPF Partnerships for Success	93.243	1H79SP081279-01	133,552	-
<b>Total U. S. Department of Health &amp; Human Services</b>			<u>524,996</u>	<u>-</u>
<b>CORPORATION FOR NATIONAL COMMUNITY SERVICE:</b>				
<i>Passed through Bay Area Community Resources:</i>				
Ameri-Corps				
Ameri-Corps: Cal Serves	94.006	14AFHY22-F133	678,713	-
Ameri-Corps: VIP	94.006	14ESHY23-X112	1,086,192	-
Ameri-Corps: VIP Hart	94.021	EA5-X112	162,909	-
Ameri-Corps: Neighbor to Neighbor	94.006	23AFIY30-PG001	667,345	-
Subtotal Ameri-Corps			<u>2,595,159</u>	<u>-</u>
<i>Passed through California Office of Planning and Research:</i>				
Volunteer Training	94.UNK	*	17,567	-
<b>Total Corporation for National Community Service</b>			<u>2,612,726</u>	<u>-</u>
<b>U. S. DEPARTMENT OF JUSTICE</b>				
<i>Direct Aid:</i>				
Stop Act	16.839	15PFJA-23-GG-04377-STOP	283,557	-
Connection and Resilience to Empower Students	16.839	15PJDJ-23-GK-04187-STOP	324,905	-
<b>Total U. S. Department of Justice</b>			<u>608,462</u>	<u>-</u>
<b>Total Federal Expenditures</b>			<u>\$ 16,076,850</u>	<u>\$ 4,651,322</u>

\* - Pass-Through Entity Identifying Number not available or not applicable

**NAPA COUNTY OFFICE OF EDUCATION  
 SCHEDULE OF AVERAGE DAILY ATTENDANCE (ADA)  
 FOR THE YEAR ENDED JUNE 30, 2025**

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	<b>Second Period Report</b>	<b>Annual Report</b>
ALTERNATIVE EDUCATION GRANT PROGRAMS		
JUVENILE COURT SCHOOLS		
ELEMENTARY		
Juvenile Halls, Homes, and Camps	0.26	0.20
Total Elementary	<u>0.26</u>	<u>0.20</u>
SECONDARY		
Juvenile Halls, Homes, and Camps	16.15	15.41
Total Secondary	<u>16.15</u>	<u>15.41</u>
Total Juvenile Court Schools	<u>16.41</u>	<u>15.61</u>
COUNTY FUNDED NON-JUVENILE COURT SCHOOLS		
ELEMENTARY		
Probation Referred, On Probation or Parole, or Expelled	7.70	8.20
Total Elementary	<u>7.70</u>	<u>8.20</u>
SECONDARY		
Probation Referred, On Probation or Parole, or Expelled	49.76	47.70
Total Secondary	<u>49.76</u>	<u>47.70</u>
Total County Funded Non-Juvenile Court Schools	<u>57.46</u>	<u>55.90</u>

**NAPA COUNTY OFFICE OF EDUCATION  
 SCHEDULE OF FINANCIAL TRENDS AND ANALYSIS  
 FOR THE YEAR ENDED JUNE 30, 2025**

	<b>2026 (Budget)</b>	<b>2025</b>	<b>2024</b>	<b>2023</b>
County School Service Fund - Budgetary Basis**				
Revenues And Other Financing Sources	\$ 57,201,539	\$ 50,742,825	\$ 47,547,183	\$ 44,481,438
Expenditures And Other Financing Uses	60,463,525	49,382,923	45,772,305	43,295,199
Net change in Fund Balance	<u>\$ (3,261,986)</u>	<u>\$ 1,359,902</u>	<u>\$ 1,774,878</u>	<u>\$ 1,186,239</u>
Ending Fund Balance	<u>\$ 13,379,706</u>	<u>\$ 16,641,692</u>	<u>\$ 15,281,790</u>	<u>\$ 13,506,912</u>
Available Reserves*	<u>\$ 7,761,177</u>	<u>\$ 6,932,681</u>	<u>\$ 6,111,849</u>	<u>\$ 6,653,524</u>
Available Reserves As A Percentage Of Outgo	<u>12.84%</u>	<u>14.04%</u>	<u>13.35%</u>	<u>15.37%</u>
Long-term Liabilities	<u>\$ 46,229,067</u>	<u>\$ 47,270,103</u>	<u>\$ 49,700,497</u>	<u>\$ 52,445,069</u>
Average Daily Attendance At P-2	<u>74</u>	<u>74</u>	<u>66</u>	<u>78</u>

The County School Service Fund balance has increased by \$3,134,780 over the past two years. However, the fiscal year 2025-26 budget projects a decrease of \$3,261,986. For a County Office of Education this size, the State recommends available reserves of at least 3% of County School Service Fund expenditures, transfers out, and other uses (total outgo).

The County Office of Education has incurred operating surpluses in each of the past three years but anticipates incurring an operating deficit during the 2025-26 fiscal year. Total long-term obligations have decreased by \$5,174,966 over the past two years.

Average daily attendance has decreased by 4 ADA over the past two years. No change in ADA is anticipated during the 2025-26 fiscal year.

\*Available reserves consist of all unassigned fund balance within the County School Service Fund.

\*\*The actual amounts reported in this schedule are for the County School Service Fund only, and do not agree with the amounts reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances because the amounts on that schedule include the financial activity of the Special Reserve Fund for Other Than Capital Outlay Projects and the Special Reserve Fund for Other Postemployment Benefits, in accordance with the fund type definitions promulgated by GASB Statement No. 54. In addition, audit adjustments and reclassifications made in prior years are not reflected in the schedule above.

**NAPA COUNTY OFFICE OF EDUCATION  
RECONCILIATION OF ANNUAL FINANCIAL AND BUDGET REPORT WITH AUDITED FINANCIAL  
STATEMENTS  
FOR THE YEAR ENDED JUNE 30, 2025**

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	<b>County School Service Fund</b>	<b>Special Reserve Fund for Other Than Capital Outlay Projects</b>
June 30, 2025, annual financial and budget report fund balance	\$ 16,641,692	\$ 5,220,400
Adjustments and reclassifications:		
Increase (decrease) in total fund balances:		
Fund balance transfer (GASB 54)	5,220,400	(5,220,400)
Net adjustments and reclassifications	5,220,400	(5,220,400)
June 30, 2025, audited financial statement fund balance	<u>\$ 21,862,092</u>	<u>\$ -</u>

**NAPA COUNTY OFFICE OF EDUCATION  
SCHEDULE OF CHARTER SCHOOLS  
FOR THE YEAR ENDED JUNE 30, 2025**

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<b>Charter #</b>	<b>Charter School</b>	<b>Status</b>	<b>Included in Audit Report</b>
2134	Mayacamas Charter Middle School	Inactive	No
2150	Mayacamas Countywide Middle School	Active	No

**NAPA COUNTY OFFICE OF EDUCATION  
 COMBINING BALANCE SHEET  
 JUNE 30, 2025**

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	<b>Cafeteria Fund</b>	<b>County School Facilities Fund</b>	<b>Non-Major Governmental Funds</b>
<b>ASSETS</b>			
Cash and investments	\$ 170,249	\$ 974,317	\$ 1,144,566
Accounts receivable	181,010	-	181,010
Due from other funds	-	690,000	690,000
<b>Total Assets</b>	<b>\$ 351,259</b>	<b>\$ 1,664,317</b>	<b>\$ 2,015,576</b>
<b>LIABILITIES</b>			
Accrued liabilities	\$ 38,844	\$ 38,602	\$ 77,446
Unearned revenue	867	-	867
<b>Total Liabilities</b>	<b>39,711</b>	<b>38,602</b>	<b>78,313</b>
<b>FUND BALANCES</b>			
Restricted	311,548	1,625,715	1,937,263
<b>Total Fund Balances</b>	<b>311,548</b>	<b>1,625,715</b>	<b>1,937,263</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$ 351,259</b>	<b>\$ 1,664,317</b>	<b>\$ 2,015,576</b>

See accompanying note to supplementary information.

**NAPA COUNTY OFFICE OF EDUCATION  
 COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
 FOR THE YEAR ENDED JUNE 30, 2025**

	<b>Cafeteria Fund</b>	<b>County School Facilities Fund</b>	<b>Non-Major Governmental Funds</b>
<b>REVENUES</b>			
Federal sources	\$ 1,286,082	\$ -	\$ 1,286,082
Other state sources	7,134	-	7,134
Other local sources	9,379	43,313	52,692
<b>Total Revenues</b>	<b>1,302,595</b>	<b>43,313</b>	<b>1,345,908</b>
<b>EXPENDITURES</b>			
Current			
Pupil services			
Food services	1,250,124	-	1,250,124
General administration			
All other general administration	28,399	-	28,399
Facilities acquisition and construction	-	206,154	206,154
<b>Total Expenditures</b>	<b>1,278,523</b>	<b>206,154</b>	<b>1,484,677</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>24,072</b>	<b>(162,841)</b>	<b>(138,769)</b>
<b>Other Financing Sources (Uses)</b>			
Transfers in	-	690,000	690,000
<b>Net Financing Sources (Uses)</b>	<b>-</b>	<b>690,000</b>	<b>690,000</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>24,072</b>	<b>527,159</b>	<b>551,231</b>
<b>Fund Balance - Beginning</b>	<b>287,476</b>	<b>1,098,556</b>	<b>1,386,032</b>
<b>Fund Balance - Ending</b>	<b>\$ 311,548</b>	<b>\$ 1,625,715</b>	<b>\$ 1,937,263</b>

See accompanying note to supplementary information.

**NAPA COUNTY OFFICE OF EDUCATION  
NOTES TO SUPPLEMENTARY INFORMATION  
JUNE 30, 2025**

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**NOTE 1 – PURPOSE OF SCHEDULES**

**Schedule of Expenditures of Federal Awards**

The accompanying Schedule of Expenditures of Federal Awards includes the Federal grant activity of the County Office of Education and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

The County Office of Education passes-through certain Federal assistance received to other governments (subrecipients). The subrecipient agencies have certain compliance responsibilities related to administering these Federal Programs. The County Office of Education is responsible for monitoring subrecipients to help assure that Federal awards are used for authorized purposes in compliance with laws, regulations, and the provisions of contracts or grant agreements, and that performance goals are achieved.

The County Office of Education has not elected to use the de minimis indirect cost rate of up to 15 percent.

**Schedule of Average Daily Attendance (ADA)**

Average daily attendance (ADA) is a measurement of the number of pupils attending classes of the County Office of Education. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of state funds are made to LEAs. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

**Schedule of Financial Trends and Analysis**

This schedule discloses the County Office of Education's financial trends by displaying past years' data along with current year budget information. These financial trend disclosures are used to evaluate the County Office of Education's ability to continue as a going concern for a reasonable period of time.

**Reconciliation of Annual Financial and Budget Report with Audited Financial Statements**

This schedule provides the information necessary to reconcile the fund balance of all funds reported on the Annual Financial and Budget Report Unaudited Actuals to the audited financial statements.

**Schedule of Charter Schools**

This schedule lists all charter schools chartered by the County Office of Education and displays information for each charter school on whether or not the charter school is included in the County Office of Education audit.

**Combining Statements – Non-Major Funds**

These statements provide information on the County Office of Education's non-major funds.

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## **OTHER INFORMATION**

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**NAPA COUNTY OFFICE OF EDUCATION  
 LOCAL EDUCATION AGENCY ORGANIZATION STRUCTURE  
 JUNE 30, 2025**

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The office of the Napa County Superintendent of Schools was established by the California Constitution in 1849. The Napa County Office of Education, the organization that carries out the duties of the County Superintendent, provides support and oversight for the five independent public school districts in Napa County. In addition, the Office maintains special schools and programs countywide independently of the school districts, as well as training and technical assistance to local education agencies regionally and statewide. The Mayacamas Countywide Middle School opened in August 2024 and Napa County Office of Education is the sponsoring County Office of Education.

**GOVERNING BOARD**

<b>Member</b>	<b>Office</b>	<b>Term Expires</b>
Janna Waldinger	President	December 2026
Jean Donaldson	Vice President	December 2028
Jennifer Kresge	Member	December 2028
Gerald Parrott	Member	December 2028
Don J. Huffman	Member	December 2026
Nadine Wade-Gravett	Member	December 2026
Sindy Biederman	Member	December 2028

**COUNTY OFFICE OF EDUCATION ADMINISTRATORS**

Joshua Schultz  
*Superintendent*

Julie McClure  
*Deputy Superintendent*

Kelly Bucy  
*Associate Superintendent*

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## **OTHER INDEPENDENT AUDITORS' REPORTS**

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**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER  
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**Independent Auditors' Report

Governing Board  
Napa County Office of Education  
Napa, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Napa County Office of Education, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Napa County Office of Education's basic financial statements, and have issued our report thereon dated January 29, 2026.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Napa County Office of Education's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Napa County Office of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of Napa County Office of Education's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Napa County Office of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Christy White, Inc.*

San Diego, California  
January 29, 2026

**REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; AND REPORT ON INTERNAL CONTROL  
OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Independent Auditors' Report

Governing Board  
Napa County Office of Education  
Napa, California

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Napa County Office of Education's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of Napa County Office of Education's major federal programs for the year ended June 30, 2025. Napa County Office of Education's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Napa County Office of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Napa County Office of Education and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion on compliance for each major federal program. Our audit does not provide a legal determination of Napa County Office of Education's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of the laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Napa County Office of Education's federal programs.

## **Auditor's Responsibilities for the Audit for Compliance**

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Napa County Office of Education's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect a material noncompliance when it exists. The risk of not detecting a material noncompliance resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user of the report on compliance about Napa County Office of Education's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Napa County Office of Education's compliance with compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Napa County Office of Education's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Napa County Office of Education's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

**Report on Internal Control Over Compliance (continued)**

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Christy White, Inc.*

San Diego, California  
January 29, 2026

**REPORT ON STATE COMPLIANCE AND ON INTERNAL CONTROL OVER  
COMPLIANCE FOR STATE PROGRAMS**Independent Auditors' Report

Governing Board  
Napa County Office of Education  
Napa, California

**Report on State Compliance*****Opinion on State Compliance***

We have audited Napa County Office of Education's compliance with the requirements specified in the *2024-2025 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting* applicable to Napa County Office of Education's state program requirements as identified in the table in the Auditor's Responsibilities for the Audit of State Compliance section of our report for the year ended June 30, 2025.

In our opinion, Napa County Office of Education complied, in all material respects, with the laws and regulations of the applicable laws and regulations of the applicable state programs for the year ended June 30, 2025.

***Basis for Opinion on State Compliance***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *2024-2025 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting* (the K-12 Audit Guide). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of State Compliance section of our report.

We are required to be independent of Napa County Office of Education and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion. Our audit does not provide a legal determination of Napa County Office of Education's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of the laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Napa County Office of Education's state programs.

**Auditor’s Responsibilities for the Audit of State Compliance**

Our objectives are to obtain reasonable assurance about whether material noncompliance with the state compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Napa County Office of Education's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the K-12 Audit Guide will always detect a material noncompliance when it exists. The risk of not detecting a material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Napa County Office of Education's compliance with the requirements of the applicable state programs as a whole.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, and the K-12 Audit Guide, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Napa County Office of Education's compliance with compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances;
- Obtain an understanding of Napa County Office of Education's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the K-12 Audit Guide, but not for the purpose of expressing an opinion on the effectiveness of Napa County Office of Education's internal control over compliance. Accordingly, we express no such opinion; and
- Select and test transactions and records to determine Napa County Office of Education's compliance with the state laws and regulations applicable to the following items:

<u>PROGRAM NAME</u>	<u>PROCEDURES PERFORMED</u>
<b>Local Education Agencies Other Than Charter Schools</b>	
Attendance	Yes
Teacher Certification and Misassignments	Yes
Independent Study	Not Applicable
Continuation Education	Not Applicable
Instructional Time	Not Applicable
Instructional Materials	Yes
Ratio of Administrative Employees to Teachers	Not Applicable
Classroom Teacher Salaries	Not Applicable
Early Retirement Incentive	Not Applicable
Gann Limit Calculation	Yes
School Accountability Report Card	Yes
Juvenile Court Schools	Yes
Middle or Early College High Schools or Programs	Not Applicable
K-3 Grade Span Adjustment	Not Applicable
Apprenticeship: Related and Supplemental Instruction	Not Applicable
Comprehensive School Safety Plan	Yes
District of Choice	Not Applicable
Home to School Transportation Reimbursement	Not Applicable

**Auditor’s Responsibilities for the Audit of State Compliance (continued)**

<u>PROGRAM NAME</u>	<u>PROCEDURES PERFORMED</u>
<b>School Districts, County Offices of Education, and Charter Schools</b>	
Proposition 28 Arts and Music in Schools	Yes
After/Before School Education and Safety Program	Yes
Proper Expenditure of Education Protection Account Funds	Yes
Unduplicated Local Control Funding Formula Pupil Counts	Yes
Local Control and Accountability Plan	Yes
Independent Study-Course Based	Not Applicable
Immunizations	Not Applicable
Educator Effectiveness	Yes
Expanded Learning Opportunities Grant (ELO-G)	Yes
Career Technical Education Incentive Grant	Yes
Expanded Learning Opportunities Program	Not Applicable
Transitional Kindergarten	Not Applicable
Kindergarten Continuance	Not Applicable
<b>Charter Schools</b>	
Attendance; for charter schools	Not Applicable
Mode of Instruction; for charter schools	Not Applicable
Nonclassroom-Based Instruction/Independent Study; for charter schools	Not Applicable
Determination of Funding for Nonclassroom-Based Instruction; for charter schools	Not Applicable
Annual Instructional Minutes - Classroom Based	Not Applicable
Charter School Facility Grant Program	Not Applicable

The term “Not Applicable” is used above to mean either the County Office of Education did not offer the program during the current fiscal year, the County Office of Education did not participate in the program during the current fiscal year, or the program applies to a different type of local education agency.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identify during the audit.

**Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that a material noncompliance with a compliance requirement will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

***Report on Internal Control Over Compliance (continued)***

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of State Compliance section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the K-12 Audit Guide. Accordingly, this report is not suitable for any other purpose.

*Christy White, Inc.*

San Diego, California  
January 29, 2026

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## **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

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**NAPA COUNTY OFFICE OF EDUCATION  
SUMMARY OF AUDITORS' RESULTS  
FOR THE YEAR ENDED JUNE 30, 2025**

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**FINANCIAL STATEMENTS**

Type of auditors' report issued:	<u>Unmodified</u>
Internal control over financial reporting:	
Material weakness(es) identified?	<u>No</u>
Significant deficiency(ies) identified?	<u>None Reported</u>
Non-compliance material to financial statements noted?	<u>No</u>

**FEDERAL AWARDS**

Internal control over major program:	
Material weakness(es) identified?	<u>No</u>
Significant deficiency(ies) identified?	<u>None Reported</u>
Type of auditors' report issued:	<u>Unmodified</u>
Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance 2 CFR 200.516(a)?	<u>No</u>
Identification of major programs:	

<u>AL Number(s)</u>	<u>Name of Federal Program or Cluster</u>
<u>84.027, 84.027A, 84.173, 84.173A</u>	<u>Special Education Cluster</u>
<u>84.323</u>	<u>State Improvement Grant, Improving Special Ed Systems</u>

Dollar threshold used to distinguish between Type A and Type B programs:	<u>\$ 750,000</u>
Auditee qualified as low-risk auditee?	<u>No</u>

**STATE AWARDS**

Internal control over state programs:	
Material weaknesses identified?	<u>No</u>
Significant deficiency(ies) identified?	<u>None Reported</u>
Any audit findings disclosed that are required to be reported in accordance with 2024-25 Guide for Annual Audits of California K-12 Local Education Agencies ?	<u>No</u>
Type of auditors' report issued on compliance for state programs:	<u>Unmodified</u>

**NAPA COUNTY OFFICE OF EDUCATION  
FINANCIAL STATEMENT FINDINGS  
FOR THE YEAR ENDED JUNE 30, 2025**

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**FIVE DIGIT CODE**

20000  
30000

**AB 3627 FINDING TYPE**

Inventory of Equipment  
Internal Control

There were no financial statement findings for the year ended June 30, 2025.

**NAPA COUNTY OFFICE OF EDUCATION  
FEDERAL AWARD FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED JUNE 30, 2025**

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**FIVE DIGIT CODE**

50000

**AB 3627 FINDING TYPE**

Federal Compliance

There were no federal award findings or questioned costs for the year ended June 30, 2025.

**NAPA COUNTY OFFICE OF EDUCATION  
STATE AWARD FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED JUNE 30, 2025**

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**FIVE DIGIT CODE**

10000  
40000  
42000  
43000  
60000  
61000  
62000  
70000  
71000  
72000

**AB 3627 FINDING TYPE**

Attendance  
State Compliance  
Charter School Facilities Programs  
Apprenticeship: Related and Supplemental Instruction  
Miscellaneous  
Classroom Teacher Salaries  
Local Control Accountability Plan  
Instructional Materials  
Teacher Misassignments  
School Accountability Report Card

There were no state award findings or questioned costs for the year ended June 30, 2025.

**NAPA COUNTY OFFICE OF EDUCATION  
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
FOR THE YEAR ENDED JUNE 30, 2025**

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There were no findings or questioned costs for the year ended June 30, 2024.